

Public Notice for Capital Market

Reinsurance Placement – March 2023

AGENCY: FEDERAL EMERGENCY MANAGEMENT AGENCY, U.S.

DEPARTMENT OF HOMELAND SECURITY

ACTION: NOTICE REPORTING ON FEMA’S PROCUREMENT OF
REINSURANCE FOR THE NATIONAL FLOOD INSURANCE PROGRAM
PURSUANT TO THE REVISED AGREEMENT ON GOVERNMENT
PROCUREMENT (April 6, 2014) [1].

SUMMARY NOTICE: The Federal Emergency Management Agency (“FEMA”)

has obtained collateralized reinsurance for the National Flood Insurance Program

(“NFIP”) effective on March 7, 2023, through March 7, 2026, from its transformer reinsurer, Hannover-Re (Ireland) DAC (“Hannover Re”). In 2021, FEMA published a notice of its intent to secure Insurance-linked securities (ILS) reinsurance and requested responses from eligible reinsurers [fema_taa-notice-reinsurance-procurement.pdf](#)). Following consideration of submissions, FEMA selected Hannover Re as its transformer reinsurer for its February 2022 ILS placement. Following on

FEMA’s February 2022 insurance-linked securities (ILS) reinsurance placement

[2], FEMA’s original supplier under the 2021 Notice Hannover Re through its special purpose insurer (SPI), FloodSmart Re Ltd. (“FloodSmart”) issued a second series of catastrophe bonds to qualified institutional buyers within the meaning of Rule 144A under the Securities Act (“144A investors”), transferring additional federal flood risk to the capital markets.

FOR FURTHER INFORMATION CONTACT: FEMA’s Reinsurance Broker, AON Securities LLC, F at 312-381-4488 or a FEMA representative at FEMA-NFIPREINSURANCE@fema.dhs.gov.

NOTICE: Pursuant to the Revised Agreement on Government Procurement (April

6, 2014) (herein “GPA”), Articles XIII (2) and XVI (2), and the National Flood

Insurance Act of 1968, 42 U.S.C. 4001 et seq., FEMA hereby provides notice of its

additional placement of collateralized reinsurance for NFIP flood risk from its

original supplier, Hannover Re (Ireland) DAC. The following information is

provided pursuant to GPA, Articles XIII and XVI (April 6, 2014):

1. Description of the goods or services procured: FEMA has obtained \$275 million in collateralized reinsurance transferring additional NFIP flood risk to the capital markets (144A investors) via its transformer reinsurer effective March 7, 2023 – March 7, 2026;

2. The name and address of the procuring entity: The Federal Emergency Management Agency, a component of the U.S. Department of Homeland Security, on behalf of the National Flood Insurance Program, 500 C St. SW, Washington D.C. 20472;

3. The original supplier: Hannover Re (Ireland) DAC, No. 4 Custom House Plaza, I.F.S.C, Dublin I Ireland, a transformer reinsurer utilizing the special purpose insurer, FloodSmart Re Ltd, established for the purpose of transferring NFIP flood risk to the capital markets;

4. The value of the successful tender: \$275 million of collateralized reinsurance from Hannover Re, transferred through the special purpose insurer, FloodSmart Re Ltd. to the capital markets;

5. The date of the award:

6. Statement on the type of procurement method used and a description of the circumstances: Limited Tendering. FEMA used its existing supplier (Hannover Re) because FEMA could not use a new supplier for economic and technical reasons. FEMA published a notice of opportunity in 2021 and after consideration of submissions, selected Hannover Re. Following that process, in 2022, FEMA used its existing supplier to prevent significant inconvenience and substantial duplication of costs for FEMA. By obtaining additional reinsurance coverage through the same supplier, FEMA minimizes duplication of efforts for ongoing contract maintenance responsibilities associated with the new placement and existing 2021 and 2022 ILS reinsurance placements. FEMA's placement of insurance-linked-securities reinsurance involved complex and novel establishment of services developed for transforming NFIP flood risk. By utilizing its original supplier to transfer additional NFIP flood risk through FloodSmart Re Ltd., FEMA benefited from the use of existing resources developed to transfer NFIP flood risk, resulting in significant costs savings. Particularly, the additional reinsurance services reduced costs and time by optimizing the use of the existing SPI established for NFIP flood risk transfer, and enabling the use of existing third-party contracts, limiting the significant inconvenience and inefficiency of duplicating the efforts to recreate the

reinsurance placement process and establishment of an SPI needed to transfer additional flood risk.

By extending a limited tendering to its original supplier, FEMA ensured its placement of additional collateralized reinsurance prior to the onset of the 2023 hurricane season and minimized impacts associated with the uncertainty that might otherwise have affected the project's success.

See GPA Articles XIII and XVI (2). Article XIII allows limited tendering provided it is not used to avoid competition among suppliers or in a manner that discriminates against suppliers of any other Party or protects domestic suppliers. A procuring entity using limited tendering may choose not to apply GPA Articles VII through IX, X (paragraphs 7 through 11), XI, XII, XIV and XV under certain circumstances.

See GPA Article XIII. Circumstances for limited tender under Article XIII include but are not limited to "for additional deliveries by the original supplier of goods or services that were not included in the initial procurement may be used where a change in supplier for such additional goods or services: (i) cannot be made for economic or technical reasons such as requirements of interchangeability or interoperability with existing equipment, software, services or installations procured under the initial procurement; and (ii) would cause significant inconvenience or substantial duplication of costs for the procuring entity." *Id.* at Article XIII (c).

This reinsurance placement was conducted pursuant to the National Flood Insurance Act of 1968, 42 U.S.C. 4001 et seq.; see also 42 U.S.C. 4081. FEMA obtained collateralized reinsurance for NFIP flood risk on February 7, 2022, and through its original supplier, transformer reinsurer Hannover Re (Ireland) DAC ("Hannover Re"), for the additional 2023 reinsurance procurement. Hannover Re collateralized the flood risk for each reinsurance placement by retroceding it to the special purpose insurer, FloodSmart Re Ltd. ("FloodSmart Re"), established by Hannover Re solely to collateralize the NFIP flood risk by issuing catastrophe bonds to 144A capital

market investors.

For other information on FEMA's ILS Reinsurance Program, see
<https://www.fema.gov/nfip-reinsurance-program>.

END OF NOTICE

[1] Annex to the Protocol Amending the Agreement on Government Procurement,
adopted on 30 March 2012 (GPA/113).

[2] See <https://www.fema.gov/nfip-reinsurance-program> for FEMA's Notice
announcing Intended Procurement of Reinsurance for the NFIP via a transformer
reinsurer (February 7, 2022) and FEMA's Notices Announcing its 2022 procurement.