

# NOTICE TO CONGRESS: MONTHLY UPDATE ON FLOOD MAPPING

Biggert-Waters Flood Insurance Reform Act of 2012 and Homeowner Flood Insurance Affordability Act of 2014

February 2021



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## 1. INTRODUCTION

Flooding is a serious risk to life and property in the United States, but flood risk changes over time. The FEMA Risk Mapping, Assessment, and Planning (Risk MAP) program helps communities understand and prepare for changing flood risks by updating flood maps. These updated flood maps help communities make decisions about building codes and other standards that make residents, homes and businesses safer from flooding.

By law, FEMA must look at community flood maps every 5 years and decide whether to update or change them. FEMA must also tell Congress every month about any planned changes to community flood maps. This Notice to Congress includes information about:

- Communities that (in the next 3 months) are scheduled to receive updated draft maps from FEMA (called preliminary maps and revised preliminary maps).
- Communities that have received preliminary or revised preliminary maps from FEMA.
- The period of time during which community notices will be published about the release of the maps and the appeals period.
- Communities that have received Letters of Final Determination (LFDs) about their updated maps.
- Communities where revised flood maps are considered final (called effective maps).

This monthly Notice to Congress will also include updates on the Risk MAP program, news on how communities are protecting themselves against flood risks, and other topics.

**Risk MAP Vision** 

"The vision for Risk MAP is to deliver quality data that increases public awareness and leads to action that reduces risk to life and property."



## 2. RISK MAP NEWS

## Resilient Nation Partnership Network Hosts Virtual Forum Series on Equity and Resilience

In October 2020, FEMA's *Resilient Nation Partnership Network* and the National Oceanic and Atmospheric Administration (NOAA) hosted the "Alliances for Equity" Virtual Forum series. Nearly 2,200 viewers tuned in to the four-week event. Thirty-three professionals, representing 28 organizations, spoke on equity in resilience, planning and emergency management. *Recordings of each session* can be viewed online.

The topics of equity and resilience go hand in hand. The "Alliances for Equity" series advocated that you cannot have one without the other. Leaders from 28 entities across the public, private, academic and nonprofit sectors spoke during the forum.

On October 7, Dr. Atyia Martin, CEO and Founder of All Aces, Inc., welcomed nearly 700 viewers. Over the next three weeks, presenters spoke about equitable planning and actions to incorporate at the state and local levels.

Wisconsin Lieutenant Governor Mandela Barnes kicked off the final session on October 28 with leaders from Washington, North Carolina and Maine. FEMA and NOAA leaders Michael Grimm and Nicole LeBoeuf closed the series by committing the two federal agencies to a "year of action" prioritizing equitable resilience. FEMA looks to advance programs that make communities stronger against natural hazards. FEMA will continue to work closely with NOAA and its partners to foster change.

The Resilient Nation Partnership Network was established in 2015. It currently includes more than 500 organizations across resilience, preparedness, mitigation and risk reduction.



## 3. NOTIFICATION

The following table shows preliminary and revised preliminary flood mapping studies that are expected to be released in the current month and the next two months. An additional table shows the studies where FEMA took action by issuing preliminary or revised maps; starting an appeal period; releasing an LFD or effective maps. All tables show the FEMA region, state and county where the action will take or has taken place. The tables also provide details on the flood mapping study status and estimated or actual dates.

## 3.1. ESTIMATED RELEASE OF PRELIMINARY MAPS

Some communities within the counties listed below have been studied to measure their flood risk. This flood hazard is shown in the Preliminary Flood Insurance Rate Maps (FIRMs) and Flood Insurance Study (FIS) report. The table identifies the month that FEMA plans to deliver the preliminary FIRM and FIS report to the designated community officials.

The column called "Estimated Schedule of Community Meeting" shows which quarter of the calendar year a community meeting to discuss the FIS and preliminary FIRM might be scheduled. In some cases, several meetings are needed to cover all communities that were studied.

Finally, the column named "Estimated Public Notice and Starting Appeal Period" shows which quarter of the calendar year an appeal period starts in a study area. The appeals period starts after the second notice is placed in the local newspaper. In study areas that cover a number of communities, notices will have to be put in several local papers, which means each community in a study could have a different publication date.

Region	State	County Name	Estimated Preliminary Issuance	Estimated Schedule of Community Meetings	Estimated Public Notice and Starting Appeal Period
1	MA	Essex County	March 2021	Quarter 2, 2021	Quarter 3, 2021
1	MA	Middlesex County	March 2021	Quarter 2, 2021	Quarter 3, 2021
1	MA	Worcester County	March 2021	Quarter 2, 2021	Quarter 3, 2021
2	NJ	Hunterdon County	March 2021	Quarter 2, 2021	Quarter 3, 2021
2	NJ	Somerset County	March 2021	Quarter 2, 2021	Quarter 3, 2021
2	NY	Cayuga County	March 2021	Quarter 2, 2021	Quarter 3, 2021
2	NY	Oswego County Colonial Heights	March 2021	Quarter 2, 2021	Quarter 3, 2021
3	VA	City	February 2021	Quarter 1, 2021	Quarter 2, 2021
3	VA	Hopewell City	February 2021	Quarter 1, 2021	Quarter 2, 2021
3	VA	Petersburg City	February 2021	Quarter 1, 2021	Quarter 2, 2021
3	VA	Prince Edward County	April 2021	Quarter 2, 2021	Quarter 3, 2021
3	VA	Prince George County	February 2021	Quarter 2, 2021	Quarter 3, 2021
3	WV	Greenbrier County	April 2021	Quarter 2, 2021	Quarter 3, 2021
4	AL	Colbert County	February 2021	Quarter 2, 2021	Quarter 3, 2021
4	AL	Franklin County	February 2021	Quarter 2, 2021	Quarter 3, 2021

4         AL         Lawrence County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         FL         Miami-Dade County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         GA         Brooks County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         GA         Colquit County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         GA         Cook County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         GA         Lowndes County         February 2021         Quarter 2, 2021         Quarter 3, 2021           4         GA         Took Cook County         April 2021         Quarter 2, 2021         Quarter 3, 2021           4         KY         Anderson County         April 2021         Quarter 2, 2021         Quarter 3, 2021           4         KY         Boyle County         April 2021         Quarter 2, 2021         Quarter 3, 2021           4         KY         Burlin County         April 2021         Quarter 2, 2021         Quarter 3, 2021           4         KY         Hardin County         April 2021         Quarter 2, 2021         Quarter 3, 2021	Region	State	County Name	Estimated Preliminary Issuance	Estimated Schedule of Community Meetings	Estimated Public Notice and Starting Appeal Period
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6 TX Kaufman County March 2021 Quarter 2, 2021 Quarter 2, 2021			_			
7 IA Cerro Gordo County February 2021 Quarter 2, 2021 Quarter 3, 2021						

Region	State	County Name	Estimated Preliminary Issuance	Estimated Schedule of Community Meetings	Estimated Public Notice and Starting Appeal Period
7	IA	Dallas County	April 2021	Quarter 2, 2021	Quarter 3, 2021
7	IA	Linn County	April 2021	Quarter 2, 2021	Quarter 3, 2021
7	KS	Doniphan County	March 2021	Quarter 2, 2021	Quarter 3, 2021
7	MO	Buchanan County	March 2021	Quarter 2, 2021	Quarter 3, 2021
7	MO	St. Louis County	April 2021	Quarter 2, 2021	Quarter 3, 2021
7	NE	Wayne County	March 2021	Quarter 2, 2021	Quarter 3, 2021
8	CO	La Plata County	February 2021	Quarter 1, 2021	Quarter 3, 2021
8	SD	Grant County	March 2021	Quarter 2, 2021	Quarter 4, 2021
8	UT	Weber County	April 2021	Quarter 2, 2021	Quarter 4, 2021
9	NV	Elko County	March 2021	Quarter 3, 2021	Quarter 4, 2021
10	WA	Clark County	February 2021	Quarter 2, 2021	Quarter 3, 2021
10	WA	Skamania County	April 2021	Quarter 2, 2021	Quarter 3, 2021

## 3.2. ESTIMATED RELEASE OF REVISED PRELIMINARY MAPS

In some cases, FEMA may decide to issue a revised preliminary map to address changes to preliminary flood hazard determinations, or to address changes to a non-technical issue. The table below shows the studies for which FEMA plans to release revised preliminary maps. The actual release dates are scheduled in coordination with the state and/or local governments.

The table below shows an estimate for the month the revised maps will be released. Community meetings, notices in local papers, and dates of appeal periods are not shown because these are often not needed for revised preliminary maps.

Region	State	County Name	Estimated Revised Preliminary Issuance
3	WV	Kanawha County	February 2021
4	FL	Broward County	February 2021
4	FL	Hillsborough County	February 2021
4	NC	Carteret County	April 2021
5	IN	Bartholomew County	April 2021
5	MI	Grand Traverse County	March 2021
5	MI	Leelanau County	April 2021
5	ОН	Athens County	April 2021
5	WI	Washington County	March 2021
5	WI	Waukesha County	April 2021
7	KS	Rice County	February 2021
9	AZ	Maricopa County	March 2021

## 3.3. ACTIONS TAKEN BY FEMA

The table below shows the counties where FEMA released a preliminary FIRM and FIS report, began a 90-day appeal period, released a revised preliminary FIRM and FIS report, or sent LFDs in the previous month. It also identifies counties where FIRMs and FIS reports became effective during the previous month.

Region	State	County Name	Action Taken	Date
1	MA	Barnstable County	LFD Issued	1/6/2021
1	MA	Bristol County	LFD Issued	1/6/2021
1	MA	Norfolk County	LFD Issued	1/6/2021
1	MA	Plymouth County	LFD Issued	1/6/2021
1	NH	Rockingham County	Maps Effective	1/29/2021
1	RI	Newport County	LFD Issued	1/6/2021
3	VA	Frederick County	Maps Effective	1/29/2021
3	VA	Winchester City	Maps Effective	1/29/2021
4	FL	Brevard County	Maps Effective	1/29/2021
4	FL	Citrus County	Maps Effective	1/15/2021
4	FL	Hernando County	Maps Effective	1/15/2021
4	KY	Bell County	Maps Effective	1/29/2021
4	KY	Boyd County	Maps Effective	1/29/2021
4	KY	Mason County	Maps Effective	1/29/2021
4	MS	Claiborne County	LFD Issued	1/20/2021
4	MS	Hinds County	LFD Issued	1/20/2021
4	MS	Scott County	LFD Issued	1/20/2021
4	MS	Smith County	LFD Issued	1/20/2021
4	SC	Charleston County	Maps Effective	1/29/2021
4	TN	Dickson County	Maps Effective	1/15/2021
4	TN	Hamilton County	Appeal Start	1/15/2021
4	TN	Houston County	Maps Effective	1/15/2021
4	TN	Montgomery County	Maps Effective	1/15/2021
4	TN	Stewart County	Maps Effective	1/15/2021
5	IL	Kane County	LFD Issued	1/20/2021
5	IN	Johnson County	Maps Effective	1/29/2021
5	IN	Vanderburgh County	Maps Effective	1/29/2021
5	MI	Cheboygan County	Revised Preliminary	1/12/2021
6	LA	Plaquemines Parish	Maps Effective	1/15/2021
6	OK	Cleveland County	Maps Effective	1/15/2021
6	TX	Fort Bend County	Maps Effective	1/29/2021
6	TX	Llano County	Maps Effective	1/29/2021
6	TX	Matagorda County	Maps Effective	1/15/2021
6	TX	Victoria County	Appeal Start	1/12/2021
7	IA	Black Hawk County	Preliminary	1/12/2021

Region	State	County Name Action Take		Date
7	IA	Bremer County	Maps Effective	1/29/2021
7	IA	Delaware County	Appeal Start	1/20/2021
7	IA	Fremont County	Appeal Start	1/21/2021
7	IA	Harrison County	Maps Effective	1/29/2021
7	IA	Linn County	LFD Issued	1/20/2021
7	IA	Story County	Maps Effective	1/15/2021
7	IA	Wapello County	Maps Effective	1/29/2021
7	IA	Winnebago County	Preliminary	1/7/2021
7	KS	Dickinson County	Preliminary	1/15/2021
7	KS	Ellis County	Appeal Start	1/20/2021
7	KS	Franklin County	Appeal Start	1/19/2021
7	KS	Lyon County	Appeal Start	1/19/2021
7	KS	Osage County	Appeal Start	1/14/2021
7	KS	Reno County	Maps Effective	1/29/2021
7	MO	Clark County	Maps Effective	1/29/2021
8 CO Jeffe		Jefferson County	Maps Effective	1/15/2021
8	CO	Larimer County	Maps Effective	1/15/2021
8 MT Mineral Co		Mineral County	Preliminary	1/15/2021
8	MT	Missoula County	Preliminary	1/28/2021
8	SD	Union County	Maps Effective	1/15/2021
9	AZ	Maricopa County	LFD Issued	1/20/2021
9	CA	Mendocino County	Preliminary	1/14/2021
9	CA	Ventura County	Maps Effective	1/29/2021

## Information on "Preliminary and Revised Preliminary" Actions

For the flood risk studies shown above, FEMA gave copies of either the initial or the revised FIRM and FIS report to all communities involved. Copies are also online at <a href="https://msc.fema.gov/portal/search">https://msc.fema.gov/portal/search</a> and <a href="https://msc.fema.gov/fmcv">https://msc.fema.gov/fmcv</a>.

FEMA encourages local officials to widely share their copies with residents, business owners, elected officials, and others in the community. This helps in adding to or correcting non-technical information such as layout and labeling of roads, bridges, and streams, and other features. Requests to change such information can be made during the community review period, at a community meeting, and during the 90-day appeal period. Approved changes will be shown on the final FIRM and in the final FIS report.

## Information on "Appeal Start" Actions

Under the National Flood Insurance Act, there are limited rights to appeal findings in the preliminary FIRM and FIS reports. Appeals can be made by owners or renters of real property within a community who believe that their property rights are adversely affected, and/or by an affected community.



Important information on the process can be found in the document called "Guidance for Flood Risk Analysis and Mapping: Appeal and Comment Processing," which can be found at <a href="https://www.fema.gov/sites/default/files/2020-02/Appeal\_Comment\_Processing\_Guidance\_Feb\_2019.pdf">https://www.fema.gov/sites/default/files/2020-02/Appeal\_Comment\_Processing\_Guidance\_Feb\_2019.pdf</a>.

#### Information on "LFD Issued" Actions

A statutory 90-day appeal period was held, and FEMA resolved any appeals or comments received during that period. FEMA has sent the LFD to the chief executive officer of all affected communities, all individual appellants, and the state coordinating agency and will publish the final flood hazard information in the *Federal Register*. The updated FIRM panels will become effective 6 months from the date of the LFD. Final FIRM and FIS reports will officially be archived on the Flood Map Service Center (MSC) website at <a href="https://msc.fema.gov">https://msc.fema.gov</a>.

Property owners' flood insurance rates may be affected once a FIRM becomes effective. Resources are available to help homeowners understand the importance of flood insurance and the steps they can take to reduce their rates. For additional information about flood insurance, visit <a href="https://www.fema.gov/flood-insurance">https://www.fema.gov/flood-insurance</a>.

To view upcoming map changes, please visit the Flood Map Changes Viewer at <a href="https://msc.fema.gov/fmcv">https://msc.fema.gov/fmcv</a>.

## Information on "Maps Effective" Actions

The updated FIRM and FIS report issued by FEMA have become effective. Effective FIRMs are used by communities to administer floodplain management regulations and mitigate flood damage. Local citizens use them to determine the flood zone for their property or structure. Lending institutions use them to determine whether flood insurance is required. Insurance rates may be affected for property owners once a FIRM becomes effective. To view the effective FIRMs, please visit the Map Service Center at <a href="https://msc.fema.gov/portal/search">https://msc.fema.gov/portal/search</a>.

Additional flood mapping information and resources can be found on the FEMA website at <a href="https://www.fema.gov/flood-maps">https://www.fema.gov/flood-maps</a>. In addition, the FEMA Mapping and Insurance eXchange (FMIX) is available to answer questions by telephone, toll free, at 1-877-336-2627 (FEMA MAP) or by email at <a href="fema-fmix@fema.dhs.gov">FEMA-FMIX@fema.dhs.gov</a>. A list of additional resources for information can be found in <a href="https://www.fema.gov">Appendix B</a> of this Notice to Congress. If you have any questions or concerns regarding the information in this document, please contact the appropriate FEMA Regional External Affairs staff listed below.

#### **FEMA Regional External Affairs Contact List**

FEMA Region	Name	Telephone Number	Email Address
1	Dennis Pinkham	617-956-7547	Dennis.Pinkham@fema.dhs.gov
2	Kevin Sullivan	202-480-1053	Kevin.Sullivan@fema.dhs.gov
3	Nicholas Morici	267-546-6419	Nicholas.Morici@fema.dhs.gov
4	Hallie Anderson	202-826-3190	Hallie.Anderson@fema.dhs.gov
5	Dan Shulman	312-408-4427	Dan.Shulman@fema.dhs.gov
6	Juan Ayala	940-898-5105	Juan.Ayala@fema.dhs.gov
7	Luis Zenteno	202-875-3473	Luis.Zenteno@fema.dhs.gov
8	Megan Floyd	303-235-4638	Megan.Floyd@fema.dhs.gov
9	Frank Mansell	510-627-7068	Frank.Mansell@fema.dhs.gov
10	Cam Rossie	425-487-4651	Camilla.Rossie@fema.dhs.gov

## 4. LEGAL REQUIREMENTS

The Biggert-Waters Flood Insurance Reform Act of 2012 (Biggert-Waters), as amended by the Homeowner Flood Insurance Affordability Act of 2014, directs FEMA to notify Members of Congress when constituents in their districts will be affected by a flood mapping update. Public Law 112-141, div. F, title II, §100216, July 6, 2012, 126 Stat. 927; Pub. L. 113-89, §§27, 30, Mar. 21, 2014, 128 Stat. 1033, 1034; 42 U.S.C. §4101b (d) (1)(G)(i) and (H) (2014). Under Biggert-Waters:

- The Administrator shall, not less than 30 days before issuance of any preliminary map, notify the Senators for each State affected and each Member of the House of Representatives for each congressional district affected by the preliminary map in writing of the estimated schedule for:
  - Community meetings regarding the preliminary map
  - Publication of notices regarding the preliminary map in local newspapers
  - The commencement of the appeals process regarding the map

See Biggert-Waters, as amended, at 42 U.S.C. §4101b (d)(1)(G)(i).<sup>1</sup>

Biggert-Waters also states:

 The Administrator shall, upon the issuance of any proposed map and any notice of an opportunity to make an appeal relating to the proposed map, notify the Senators for each State

<sup>1</sup> FEMA is working to develop the additional administrative process required to implement 42 U.S.C. §4101b (d)(1)(G)(ii) and will update this Notice as appropriate.



affected and each Member of the House of Representatives for each congressional district affected by the proposed map of any action taken by the Administrator, with respect to the proposed map or an appeal relating to the proposed map.

See Biggert-Waters, as amended, at 42 U.S.C. §4101b (d)(1)(H).

In accordance with these requirements, this document serves as notification to Congress and provides details on studies with an estimated issuance of preliminary or revised preliminary flood maps in the current month and the next 2 months, and studies for which preliminary or revised preliminary flood maps and/or LFDs were issued last month.<sup>2</sup> LFDs are the actions taken by FEMA to finalize the flood hazard data shown on a preliminary FIRM. This document also provides details on statutory administrative appeal periods<sup>3</sup> that were initiated and maps that went effective last month.

 $_{\rm 2}\,\text{For}$  definitions of flood map, LFD, and other terms, please refer to Appendix B.

<sup>&</sup>lt;sup>3</sup> For more details, see "Information on 'Appeal Start' Actions" in Section 4.3.

## **APPENDIX A: RISK MAP PROCESS GRAPHIC**

The information graphic below shows the process for flood map creation and updates.

## **FEMA Risk MAP Process**



#### DISCOVERY

FEMA gathers information about local flood hazards and their risk in close coordination with the community to prioritize future mapping, risk assessment, or mitigation planning assistance.



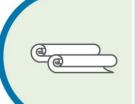








Determination to move forward with Risk MAP study.









#### **ENGINEERING & MODELING**

FEMA analyzes the information gathered during Discovery and develops the first draft of the maps, called "work maps"



#### FLOOD RISK REVIEW (if needed)

Community officials review and provide initial feedback on the work maps and engineering decisions. FEMA uses the feedback to modify the maps and develop the preliminary Flood Insurance Rate Map (FIRM). Using this information, officials begin to identify and advance mitigation action in their community.





#### PRELIMINARY MAP RELEASE

- Community Coordination and Outreach Meeting Community officials learn the implications of the updated map and the steps and timeline to adopt the updated map.
- Open House

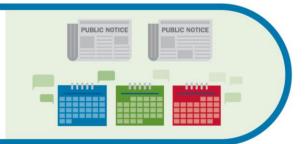
Citizens learn about their local flood risks, and what resources are available from the State, FEMA, and other partners to reduce risk.

## Risk MAP Process Continued



#### 90-DAY APPEAL AND COMMENT PERIOD

Following two public notices, community members can submit technical data to support a request to revise the FIRM though the 90-day appeals process. All appeals, including all supporting documentation, must be submitted through the appropriate community official.





## **ADOPTION & COMPLIANCE**

Communities participating in the NFIP must adopt a compliant floodplain management ordinance by the map effective date to remain in good standing as an NFIP participant.



## 6 LETTER OF FINAL DETERMINATION

After all appeals are resolved, FEMA sends a Letter of Final Determination, kicking off a six-month period for communities to adopt the new flood maps.



#### RESILIENCE MEETING

FEMA, State and local officials, and partners work to identify and review resilience strategies, planning options, and potential actions to reduce risk.



#### **EFFECTIVE MAPS**

Once effective, new maps and products are available through FEMA's Flood Map Service Center. The new data will inform flood insurance decisions and local building regulations. Community members can submit data to amend or revise the FIRM as part of a Letter of Map Change (LOMC) process.







## **APPENDIX B: RESOURCES**

The following additional resources provide a better understanding of key elements of this report.

Implementation of the Biggert-Waters Flood Insurance Reform Act of 2012 and the Homeowner Flood Insurance Affordability Act

Website	http://www.fema.gov/flood-insurance/rules-legislation/laws

National Flood Insurance Program		
Website	http://www.fema.gov/flood-insurance	
Phone	888-379-9531 (toll free)	
E-mail	floodsmart@fema.dhs.gov	

Risk MAP Program	
Website	http://www.fema.gov/flood-maps/tools-resources/risk-map
Phone	877-336-2627 (toll free)
E-mail	FEMA-FMIX@fema.dhs.gov