Preliminary Damage Assessment Report

Poarch Band of Creek Indians – COVID-19
FEMA-4591-DR

Declared March 28, 2021

On March 15, 2020, Tribal Chair Stephanie A. Bryan requested a major disaster declaration due to the Coronavirus Disease 2019 (COVID-19) pandemic beginning on January 20, 2020, and continuing. The Tribal Chair requested a declaration for the Crisis Counseling Program under the Individual Assistance program and emergency protective measures (Category B), including direct Federal assistance, under the Public Assistance program for the Poarch Band of Creek Indians. On January 13, 2021, the Tribal Chair’s request was denied. On March 11, 2021, Tribal Chair Bryan appealed the denial. This event was of the severity and magnitude that the need for supplemental Federal assistance was determined to be necessary prior to the completion of joint Federal, Tribal, and local government Preliminary Damage Assessments (PDAs). Per 44 C.F.R.§ 206.33(d) and § 206.36(d), the requirement for a joint PDA may be waived for those incidents of such unusual severity and magnitude that formal field damage assessments are not required to establish the need for supplemental Federal assistance under the Stafford Act.¹

On March 28, 2021, President Biden declared that a major disaster exists for the Poarch Band of Creek Indians. This declaration made Individual Assistance limited to the Crisis Counseling Program requested by the Tribal Chair available for the Poarch Band of Creek Indians. This declaration also made emergency protective measures (Category B), including direct Federal assistance, under the Public Assistance program requested by the Tribal Chair available to the Poarch Band of Creek Indians and certain private and nonprofit organizations on a cost-sharing basis.²

Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster

Individual Assistance

- Total Number of Residences Impacted:³ -
  - Destroyed - -
  - Major Damage - -
  - Minor Damage - -
  - Affected - -

- Percentage of insured residences:⁴ -
- Percentage of poverty households:⁵ -
- Percentage of ownership households:⁶ -
- Population receiving other government assistance - -
assistance such as SSI and SNAP: -
- Pre-Disaster Unemployment: -
- Age 65 and older: -
- Age 18 and under: -
- Disability: -
- IHP Cost to Capacity (ICC) Ratio: -
- Total Individual Assistance cost estimate: N/A

Public Assistance

- Primary Impact: -
- Total Public Assistance cost estimate: -
- Per capita impact: 7 -
- Per capita impact indicator: 8 $1.55

1 The Preliminary Damage Assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).

2 When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

3 Degree of damage to impacted residences:
   - Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
   - Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
   - Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
   - Affected – some damage to the structure and contents, but still habitable.

4 By law, Federal disaster assistance cannot duplicate insurance coverage. 42 U.S.C. § 5155 and 44 C.F.R. § 206.48(b)(5).

5 Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance. 44 C.F.R. § 206.48(b)(3).

6 Ibid. 44 C.F.R. § 206.48(b)(3).

7 Based on State population in the 2010 Census.

8 Statewide Per Capita Impact Indicator for FY21, Federal Register, October 1, 2020.