On December 5, 2007, Governor Theodore R. Kulongoski requested a major disaster declaration due to severe storms and flooding beginning on December 1, 2007, and continuing. The Governor requested a declaration for direct Federal assistance. On December 7, 2007, the Governor amended his request to include Individual Assistance for three counties and Public Assistance for six counties. This event was of the severity and magnitude that the need for supplemental Federal assistance was determined to be necessary prior to the completion of joint Federal, State, and local Preliminary Damage Assessments (PDAs). Per 44 C.F.R.§ 206.33(d) and § 206.36(d), the requirement for a joint PDA may be waived for those incidents of such unusual severity and magnitude that formal field damage assessments are not required to establish the need for supplemental Federal assistance under the Stafford Act.¹

On December 8, 2007, President Bush declared that a major disaster exists in the State of Oregon. This declaration made debris removal and emergency protective measures under the Public Assistance program requested by the Governor available to State and eligible local governments and certain private nonprofit organizations on a cost-sharing basis in response to the severe storms, flooding, landslides, and mudslides in Clatsop, Columbia, Lincoln, Tillamook, and Yamhill Counties. Direct Federal assistance also was authorized. Finally, this declaration made Hazard Mitigation Grant Program assistance requested by the Governor available for hazard mitigation measures statewide.²

**Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster**

### Individual Assistance

- **Total Number of Residences Impacted:** N/A
  - Destroyed -
  - Major Damage -
  - Minor Damage -
  - Affected -

- **Percentage of insured residences:** -
- **Percentage of low income households:** -
- **Percentage of elderly households:** -
- **Total Individual Assistance cost estimate:** -

### Public Assistance

- **Primary Impact:** Debris Removal and Emergency Protective Measures
- **Total Public Assistance cost estimate:** N/A
- **Statewide per capita impact:** -
The preliminary damage assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).

When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

Degree of damage to impacted residences:
- Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
- Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
- Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
- Affected – some damage to the structure and contents, but still habitable.

By law, Federal disaster assistance cannot duplicate insurance coverage (44 CFR § 206.48(b)(5)).

Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance (44 CFR § 206.48(b)(3)).

Ibid (44 CFR § 206.48(b)(3)).

Based on State population in the 2000 Census.

Statewide Per Capita Impact Indicator for FY08, Federal Register, October 1, 2007.

Countywide Per Capita Impact Indicator for FY08, Federal Register, October 1, 2007.