

**The U.S. Department of Homeland Security (DHS)  
Notice of Funding Opportunity (NOFO)  
Fiscal Year 2017 Intercity Bus Security Grant Program (IBSGP)**

**NOTE: Eligible recipients who plan to apply for this funding opportunity but who have not obtained a Data Universal Numbering System (DUNS) number and/or are not currently registered in the System for Award Management (SAM), should take immediate action to obtain a DUNS Number, if applicable, and then to register immediately in SAM. New registration can take an average of 7-10 business days to process in SAM. SAM must send out some information for validation with outside parties before your registration can be activated; this includes Taxpayer Identification Number (TIN) validation with the Internal Revenue Service (IRS) and Commercial and Government Entity (CAGE) validation/assignment with Department of Defense. This timeframe may be longer if the information you provide is flagged for manual validation by either party. If you notice your registration has had a ‘Submitted’ status for longer than 10 business days, and you have not otherwise been contacted to correct or update information, please contact the Federal Service Desk at 866-606-8220 or <https://www.fsd.gov>. Information on obtaining a DUNS number and registering in SAM is available from Grants.gov at: <http://www.Grants.gov/web/grants/register.html>. Detailed information regarding DUNS and SAM is also provided in Section D of this NOFO, subsection, [Content and Form of Application Submission](#).**

**A. Program Description**

**Issued By**

U.S. Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA), Grant Programs Directorate (GPD)

**Catalog of Federal Domestic Assistance (CFDA) Number**

97.057

**CFDA Title**

Intercity Bus Security Grant Program (IBSGP)

**Notice of Funding Opportunity Title**

Intercity Bus Security Grant Program

**NOFO Number**

DHS-17-GPD-057-00-01

**Authorizing Authority for Program**

Section 1532 of the *Implementing Recommendations of the 9/11 Commission Act of 2007* (Pub. L. No. 110-53) (6 U.S.C. § 1182)

**Appropriation Authority for Program**

*Department of Homeland Security Appropriations Act, 2017* (Pub. L. No. 115-31)

## **Program Type**

New

## **Program Overview, Objectives, and Priorities**

### **Overview**

The Fiscal Year (FY) 2017 Intercity Bus Security Grant Program (IBSGP) is one of DHS/FEMA's FY 2017 grant programs that directly support transportation infrastructure security activities. IBSGP is one tool in the comprehensive set of measures authorized by Congress and implemented by the Administration to strengthen the Nation's critical infrastructure against risks associated with potential terrorist attacks. IBSGP provides funding for critical infrastructure hardening and other physical security enhancements to support transit operators serving the Nation's highest-risk metropolitan areas. Among the five basic homeland security missions noted in the DHS Quadrennial Homeland Security Review, The IBSGP supports the goal to Strengthen National Preparedness and Resilience.

### **Objectives**

The FY 2017 IBSGP objectives are to support efforts that:

- Build and sustain core capabilities
- Strengthen regional security cooperation
- Encourage a whole community approach to security and emergency management

For additional information on program priorities and objectives for the FY 2017 IBSGP, refer to [Appendix B – FY 2017 IBSGP Priorities](#).

### **Priorities**

The National Preparedness Goal (the Goal) defines what it means for the [whole community](#) to be prepared for all types of disasters and emergencies. The National Preparedness System is the instrument the Nation employs to build, sustain, and deliver core capabilities in order to achieve the Goal of a secure and resilient Nation. The FY 2017 IBSGP plays an important role in the implementation of the National Preparedness System by supporting the development and sustainment of core capabilities. Core capabilities are the distinct critical activities essential for the execution of each of the five mission areas outlined in the Goal. Building and sustaining core capabilities requires the combined effort of the whole community, rather than the exclusive effort of any single organization or level of government. The FY 2017 IBSGP's allowable costs support efforts to build and sustain core capabilities across the Prevention, Protection, Mitigation, Response, and Recovery mission areas.

## **B. Federal Award Information**

### **Award Amounts, Important Dates, and Extensions**

**Available Funding for the FY 2017 IBSGP:                    \$2,000,000**

**Period of Performance:** **Thirty-Six (36) months**

Extensions to the period of performance are allowed. For more information on period of performance extensions, refer to [Section H – Additional Information](#) of this NOFO.

**Projected Period of Performance Start Date:** **September 1, 2017**

**Projected Period of Performance End Date:** **August 31, 2020**

**Funding Instrument:** **Grant**

### **C. Eligibility Information**

#### **Eligible Applicants**

Private operators providing transportation by an over-the-road bus that have completed a vulnerability assessment and developed a security plan that the Secretary of Homeland Security has approved as described in Section 1531 of the *Implementing Recommendations of the 9/11 Commission Act of 2007* (9/11 Act) (Pub. L. No. 110-53) (6 U.S.C. § 1181) are eligible to apply for funding under this program.

Eligibility for funding is limited to applicants that meet one or both of the following criteria:

- Operate fixed-route intercity bus transportation providing services to a defined Urban Area Security Initiative (UASI) jurisdiction.
- Operate a charter bus service using over-the-road buses and provide a minimum of 50 trips annually to one or more defined UASI jurisdictions.

The following definitions are applicable for the purpose of meeting FY 2017 program eligibility requirements:

- **Fixed-route intercity bus service** is defined as passenger transportation service provided to the general public for compensation over specified, predetermined, and published routes between cities or terminals using over-the-road-buses.
- **Charter bus service** is defined as a bus service that operates neither over fixed-routes nor on regular schedules. Note: A charter bus service is characterized by the rental of a bus and the services of a driver to a person or group where all passengers embark and disembark at the same point. A charter bus service must use over-the-road buses.
- An **over-the-road bus** is defined as a vehicle designated for long-distance transportation of passengers, characterized by integral construction with an elevated passenger deck located over a baggage compartment and at least 35 feet in length, with a capacity of more than 30 passengers. Only over-the-road buses are eligible for vehicle security enhancements through this program. Limousines, mini-coaches, school buses, or any other vehicle that does not fit the definition of an over-the-road bus are not eligible.

- **UASI jurisdiction** is a high-risk urban area designated to receive Urban Area Security Initiative funding under the FY 2017 Homeland Security Grant Program (HSGP), as identified by the FY 2017 HSGP Notice of Funding Opportunity. This list is also available in this NOFO at [Appendix A - FY 2017 IBSGP UASI-Eligible Urban Areas](#).
- A **trip** is defined as a single bus journey from an embarkation point to the furthest destination in that journey. For example, a trip from New York City to Denver to San Francisco would be considered a single trip. A trip is made to a defined UASI jurisdiction if at any point in the trip the bus stops in a UASI jurisdiction and embarks or disembarks passengers. For example, a trip from Newburgh, NY to Manhattan to Charleston, WV is a trip to a defined UASI jurisdiction if passengers embark or disembark in Manhattan.

**Note:** Intracity bus service is not eligible for funding under the FY 2017 IBSGP. Funding for intracity bus security is addressed through the FY 2017 Transit Security Grant Program.

***Ineligible Service Categories***, include:

- School buses
- Fixed service routes under contract to transit authorities within UASI jurisdictions
- Fixed service routes not stopping in qualifying UASI jurisdictions
- Intracity trolley and/or tour services
- Bus company owners that are not operators

### **Eligibility Criteria**

In order to be eligible for the FY 2017 IBSGP, operators must have developed or updated their security plan, which must be based on a security assessment such as the Baseline Assessment for Security Enhancement (BASE) performed by Transportation Security Inspectors-Surface from the Transportation Security Administration (TSA), within the last three years prior to receiving an FY 2017 award. A copy of the security plan and security assessment must be available for DHS review upon request.

All operators must have completed a vulnerability assessment and developed a security plan as required by Section 1531 of the 9/11 Act (6 U.S.C. § 1181) as follows:

- 1) Assessments and security plans should include, as appropriate:
  - Identification and evaluation of critical assets and infrastructure, including buses, platforms, stations, terminals, and information systems
  - Identification of vulnerabilities to those assets and infrastructure
  - Identification of gaps in physical security; passenger and cargo security, the security of programmable electronic devices, computers, or other automated systems which are used in providing over-the-road bus transportation; alarms, cameras, and other communications systems and utilities needed for over-the-road bus security purposes, including dispatching systems; emergency response planning; and employee training

- 2) Security plans should include, as appropriate:
- The identification of a security coordinator having authority to implement security actions, coordinate security improvements, and receive communications from appropriate Federal officials regarding over-the-road bus security
  - A list of needed capital and operational improvements
  - Procedures to be implemented or used by the operator in response to a terrorist attack, including evacuation and passenger communication plans that include individuals with disabilities
  - The identification of steps taken with state and local law enforcement agencies, emergency responders, and Federal officials to coordinate security measures and plans for response to a terrorist attack
  - A strategy and timeline for conducting training to prepare front-line employees for potential security threats and conditions
  - Enhanced security measures to be taken by the operator when the Secretary of DHS declares a period of heightened security risk
  - Plans for providing redundant and backup systems required to ensure the continued operation of critical elements of the operator's system in the event of a terrorist attack

For additional information on the above requirements, please contact [highwaysecurity@tsa.dhs.gov](mailto:highwaysecurity@tsa.dhs.gov).

Project requests will not be considered until bus operators develop and certify vulnerability assessments and security plans. See [Appendix D – FY 2017 IBSGP Investment Justification and Budget Template](#) for a template Vulnerability Assessment/Security Plan certification statement.

## **Other Eligibility Criteria**

### **National Incident Management System (NIMS) Implementation**

Prior to allocation of any Federal preparedness awards in FY 2017, recipients must ensure and maintain adoption and implementation of NIMS. FEMA describes the specific training and activities involved in NIMS implementation in the NIMS Training Program (<https://www.fema.gov/training-0>) and the NIMS Implementation Objectives (<https://www.fema.gov/implementation-guidance-and-reporting>).

Incident management activities require carefully managed resources (personnel, teams, facilities, equipment and/or supplies). Utilization of the standardized resource management concepts such as typing, credentialing, and inventorying promote a strong national mutual aid capability needed to support delivery of core capabilities. Recipients should manage resources purchased or supported with FEMA grant funding according to NIMS resource management guidance. Additional information on resource management and NIMS resource typing definitions and job titles/position qualifications are available under <http://www.fema.gov/resource-management-mutual-aid>.

## **Cost Share or Match**

There is no cost share or cost match requirement for the FY 2017 IBSGP.

#### **D. Application and Submission Information**

##### **Key Dates and Times**

**Date Posted to [Grants.gov](http://Grants.gov):** **June 2, 2017**

**Application Submission Deadline:** **June 22, 2017, 5:00 PM EDT**

All applications **must** be received by the established deadline. The Non-Disaster (ND) Grants System has a date stamp that indicates when an application is submitted. Applicants will receive an electronic message confirming receipt of the full application. In general, DHS/FEMA will not review applications that are not received by the deadline or consider them for funding. DHS/FEMA may, however, extend the application deadline on request for any applicant who can demonstrate that good cause exists to justify extending the deadline. Good cause for an extension may include technical problems outside of the applicant's control that prevent submission of the application by the deadline, or other exigent or emergency circumstances. Applicants experiencing technical issues must notify the respective FEMA HQ Program Analyst prior to the application deadline. Applicants should contact the Centralized Scheduling and Information Desk (CSID) for FEMA HQ Program Analyst contact information. CSID can be reached by phone at (800) 368-6498 or by e-mail at [askcsid@dhs.gov](mailto:askcsid@dhs.gov), Monday through Friday, 9:00 a.m. – 5:00 p.m. EDT.

**Anticipated Funding Selection Date:** **September 1, 2017**

**Anticipated Award Date:** **No later than September 30, 2017**

##### **Address to Request Application Package**

Application forms and instructions are available at [Grants.gov](http://Grants.gov) (hardcopies of the NOFO and associated application materials are not available). To access these materials, go to <http://www.grants.gov>, select "Applicants" then "Apply for Grants," read the registration requirements, and register, if necessary (**Allow up to 7-10 business days after submitting before the registration is active in SAM, then an additional 24 hours for Grants.gov to recognize the information**). In order to obtain the application package, select "Download a Grant Application Package," enter the CFDA and/or the funding opportunity number located on the cover of this NOFO, select "Download Package," and then follow the prompts to download the application package.

Applicants experiencing difficulties accessing information or who have any questions, should call the [Grants.gov](http://Grants.gov) customer support hotline at (800) 518-4726.

In addition, the Telephone Device for the Deaf (TDD) and/or Federal Information Relay Service (FIRS) number available for this Notice is: (800) 462-7585.

Applications will be processed through the [Grants.gov](https://www.grants.gov) portal and FEMA's Non-Disaster Grants (ND Grants) System.

### **Content and Form of Application Submission**

Applying for an award under this program is a multi-step process. To ensure that an application is submitted on time, applicants are advised to start the required steps well in advance of their submission. Please review the table above under *Submission Dates and Other Key Dates and Times* for estimated deadlines to complete all of the steps. Failure of an applicant to comply with any of the required steps before the deadline for submitting the application may disqualify the application from funding.

The steps involved in applying for an award under this program are:

1. Applying for, updating or verifying their DUNS Number;
2. Applying for, updating or verifying their EIN;
3. Updating or verifying their SAM;
4. Establishing an Authorized Organizational Representative (AOR) in [Grants.gov](https://www.grants.gov);
5. Submitting an initial application in [Grants.gov](https://www.grants.gov); and
6. Submitting the final application in [ND Grants](https://www.ndgrants.gov).

### **Unique Entity Identifier and System for Award Management (SAM)**

Before applying for a DHS grant at [Grants.gov](https://www.grants.gov), applicants must have a DUNS number, be registered in SAM, and be approved as an AOR. The steps for completing these pre-application processes are outlined below.

**NOTE: Applicants are encouraged to register early. The pre-application registration processes can take 4 weeks or more to complete. Therefore, registration should be done in sufficient time to ensure it does not impact the applicant's ability to meet required submission deadlines.**

### **Obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) Number**

The DUNS number must be included in the data entry field labeled "Organizational DUNS" on the SF-424 form in [Grants.gov](https://www.grants.gov). Instructions for obtaining a DUNS number can be found at the following website:

<http://www.grants.gov/web/grants/applicants/organization-registration/step-1-obtain-duns-number.html>.

The applicant must provide a DUNS number with their application. This number is a required field for all subsequent steps in the application submission. Applicants should verify they have a DUNS number or take the steps necessary to obtain one. Applicants can receive a DUNS number at no cost by calling the DUNS number request line at (866) 705-5711. *DHS/FEMA cannot assist applicants with questions related to obtaining a current DUNS number.*

### **Obtain an Employer Identification Number (EIN)**

DHS/FEMA requires both the EIN and a DUNS number prior to the issuance of a financial assistance award and for grant award payment. Both the EIN and a DUNS number are required to register with SAM. The EIN base for an organization is the IRS Tax ID number; for individuals, it is their Social Security number. The Social Security and IRS Tax ID numbers are both 9-digit numbers. Organizations and individuals submitting their applications must correctly identify the EIN from the DUNS, since both are 9-digit numbers. If these numbers are not correctly identified in the application, a delay in the issuance of the funding award and/or incorrect payment to a recipient organization may result.

Organizations [applying for an EIN](#) should plan on a minimum of 2 full weeks to obtain an EIN. For assistance registering an EIN, please contact the [IRS helpline](#). *DHS/FEMA cannot assist applicants with questions related to obtaining a current EIN.*

### **Register with the System for Award Management (SAM)**

Applicants applying for grant funds electronically through [Grants.gov](#) must register with the Federal System for Award Management (SAM). Step-by-step instructions for registering with SAM can be found here:

<http://www.grants.gov/web/grants/applicants/organization-registration/step-2-register-with-sam.html>. All applicants must register with SAM in order to apply online. Failure to register with the SAM will result in the application being rejected by [Grants.gov](#) during the submissions process.

Payment under any DHS/FEMA award is contingent on the recipient's having a current [SAM](#) registration. The SAM registration process must be completed by the applicant. It is imperative that the information provided by the applicant is correct and current. Please ensure that the organization's name, address, DUNS number, and EIN are up to date in SAM and that the DUNS number used in SAM is the same one used to apply for all other DHS/FEMA awards.

SAM registration is a multi-step process including validating the EIN with the Internal Revenue Service (IRS) to obtain a Commercial and Government Entity (CAGE) code. The CAGE code is only valid for 1 year after issuance and must be current at the time of application.

SAM sends notifications to the registered user via email 60, 30, and 15 days prior to expiration of the SAM registration for the Entity. SAM registration may lapse due to inactivity. To update or renew Entity records(s) in SAM, applicants will need to create a SAM User Account and link it to the migrated Entity records.

For assistance registering, please go to [SAM](#) or call 866-606-8220. *DHS/FEMA cannot assist applicants with questions related to registering in SAM or obtaining a current CAGE code.*

### **Authorized Organization Representative (AOR)**



The next step in the registration process is creating a username and password with Grants.gov to become an AOR. AORs will need to know the DUNS number of the organization for which they will be submitting applications to complete this process. Applicants must register the individual who is able to make legally binding commitments for the applicant organization as the AOR. This step is often missed and it is crucial for valid submissions. To read more detailed instructions for creating a profile on Grants.gov, visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-3-username-password.html>.

### **AOR Authorization**

After creating a profile on [Grants.gov](http://www.grants.gov), the E-Biz Point of Contact (E-Biz POC), a representative from the applicant organization who is the contact listed for SAM, will receive an email to grant the AOR permission to submit applications on behalf of the organization. The E-Biz POC will then log in to [Grants.gov](http://www.grants.gov) and approve an applicant as the AOR, thereby granting permission to submit applications. To learn more about AOR Authorization visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-4-aor-authorization.html>. To track an AOR status visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-5-track-aor-status.html>.

Applicants are encouraged to register early. The registration process can take four weeks or more to be completed. Therefore, registration should be done in sufficient time to ensure it does not jeopardize required submission deadlines. Approval as an AOR is necessary in order to submit applications online.

### **Electronic Signature**

Applications submitted through [Grants.gov](http://www.grants.gov) constitute a submission an electronically signed application. The registration and account creation with [Grants.gov](http://www.grants.gov) with E-Biz POC approval, establishes an AOR. When submitting the application through [Grants.gov](http://www.grants.gov), the name of the applicant's AOR on file will be inserted into the signature line of the application.

Applicants experiencing difficulties accessing information or who have questions should call the [Grants.gov](http://www.grants.gov) customer support hotline at (800) 518-4726 or email [Grants.gov](mailto:support@grants.gov) at [support@grants.gov](mailto:support@grants.gov).

The Federal awarding agency may not make a Federal award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements, and, if an applicant has not fully complied with the requirements by the time the Federal awarding agency is ready to make a Federal award, the Federal awarding agency may determine that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

### **Submitting an Initial Application in Grants.gov**

Following the completion of the procedures above, all applicants must submit their initial application through [Grants.gov](http://www.grants.gov). Applicants may need to first create a [Grants.gov](http://www.grants.gov) user

profile by visiting the Get Registered section of the [Grants.gov](http://Grants.gov) website. Successful completion of this step is necessary for DHS/FEMA to determine eligibility of the applicant. Applicants should complete this initial step on-line which requires completing:

- Standard Form 424 (SF-424), Application for Federal Assistance, and
- [Grants.gov](http://Grants.gov) Certification Regarding Lobbying Form.

Both forms are available in the Forms tab under SF-424 Family. The initial application cannot be started or submitted in [Grants.gov](http://Grants.gov) unless the applicant's registration in SAM is confirmed.

Application forms and instructions are available at [Grants.gov](http://Grants.gov) by selecting *Apply for Grants*. Enter the CFDA number or the Opportunity ID Number noted in this NOFO, select *Download Application Package*, and follow the prompts to download the application package. The information submitted in Grants.gov will be retrieved by [ND Grants](http://NDGrants), which will allow DHS/FEMA to determine if an applicant is eligible. **Applicants are encouraged to submit their initial application in Grants.gov at least ten days before the June 22, 2017 5:00PM EDT, application deadline.**

For assistance applying through Grants.gov, please visit the [Grant Application page](#), contact [support@grants.gov](mailto:support@grants.gov), or call 800-518-4726. *DHS/FEMA cannot assist applicants with questions related to registering with Grants.gov.*

### **Submitting the Final Application in Non Disaster Grants System (ND Grants)**

After submitting the initial application in [Grants.gov](http://Grants.gov), eligible applicants will be notified by DHS/FEMA and asked to proceed with submitting their complete application package in [ND Grants](http://NDGrants). Applicants can register early with ND Grants and are encouraged to begin their ND Grants registration at the time of this announcement. Early registration will allow applicants to have adequate time to start and complete their application.

In [ND Grants](http://NDGrants) applicants will be prompted to submit all of the information contained in the following forms. Applicants should review these forms before applying to ensure they have all the information required:

- Standard Form 424A, Budget Information (Non-construction)
- Standard Form 424B, Standard Assurances (Non-construction)
- Standard Form LLL, Disclosure of Lobbying Activities

In addition, applicants must submit copies of the following in [ND Grants](http://NDGrants):

- Investment Justification(s) (a maximum of two may be submitted)
- Budget(s)
- Vulnerability Assessment/Security Plan Certificate
- Standard Form 424C, Budget Information (Construction), if applying to use funds for construction or renovation
- Standard Form 424D, Standard Assurances (Construction) if applying for funds to use for construction; and
- Indirect Cost Agreement

The forms can be found here: <http://www.fema.gov/preparedness-non-disaster-grants> and <http://www.grants.gov/web/grants/forms/sf-424-family.html#sortby=1>

### **Intergovernmental Review**

An intergovernmental review may be required. Applicants must contact their State's Single Point of Contact (SPOC) to comply with the state's process under Executive Order 12372 (see <http://www.fws.gov/policy/library/rgeo12372.pdf>). Name and addresses of the SPOCs are maintained at the Office of Management and Budget's home page at [http://www.whitehouse.gov/omb/grants\\_spoec](http://www.whitehouse.gov/omb/grants_spoec) to ensure currency.

### **Funding Restrictions**

Federal funds made available through this award may only be used for the purpose set forth in this award and must be consistent with the statutory authority for the award. Award funds may not be used for matching funds for any other Federal award, lobbying, or intervention in Federal regulatory or adjudicatory proceedings. In addition, Federal funds may not be used to sue the Federal Government or any other government entity.

### **Environmental Planning and Historic Preservation (EHP) Compliance**

As a Federal agency, DHS/FEMA is required to consider the effects of its actions on the environment and/or historic properties to ensure that all activities and programs funded by the agency, including grant funded projects, comply with Federal EHP regulations, laws and Executive Orders as applicable. Recipients and subrecipients proposing projects that have the potential to impact the environment, including but not limited to construction of communication towers, modification or renovation of existing buildings, structures and facilities, or new construction including replacement of facilities, must participate in the DHS/FEMA EHP review process. The EHP review process involves the submission of a detailed project description along with supporting documentation so that DHS/FEMA may determine whether the proposed project has the potential to impact environmental resources and/or historic properties. In some cases, DHS/FEMA is also required to consult with other regulatory agencies and the public in order to complete the review process. The EHP review process must be completed before funds are released to carry out the proposed project; otherwise FEMA may not be able to fund the project due to non-compliance with EHP laws, executive orders, regulations, and policies.

Additionally, all recipients are required to comply with FEMA EHP Policy Guidance. The GPD EHP Policy Guidance can be found in FP 108-023-1, [Environmental Planning and Historic Preservation Policy Guidance](#) and GPD EHP Compliance and Reference Documentation at: <https://www.fema.gov/environmental-planning-and-historic-preservation-compliance>.

## **SAFECOM**

Recipients (including subrecipients) who receive awards under IBSGP that wholly or partially provide funding for emergency communication projects and related activities must comply with the most recent version of the SAFECOM Guidance on Emergency Communications Grants found at <https://www.dhs.gov/safecom>. This guidance provides recommendations to recipients regarding interoperable emergency communications projects, including allowable costs, eligible activities, grants management best practices for emergency communications grants, and information on technical standards that ensure greater interoperability. The guidance is intended to ensure that federally funded investments are compatible, interoperable, and support the national goals and objectives for improving emergency communications nationwide.

### **Pre-award Costs**

Pre-award costs are not allowable and will not be approved, with the exception of costs resulting from pre-award grant writing services provided by an independent contractor that shall not exceed \$1,500. See Authorized Use of Contractual Grant Writers and/or Grant Managers below for additional details and restrictions.

### **Cost Principles**

Costs charged to this award must be consistent with the Cost Principles for Federal Awards located at 2 C.F.R. Part 200, Subpart E.

### **Direct Costs**

#### Planning

Planning related costs are allowed under this program only as described in this NOFO.

#### Organization

Organization related costs are not allowed under this program.

#### Equipment

Equipment costs are allowed under this program only as described in this NOFO.

Applicants should analyze the cost benefits of purchasing versus leasing equipment, especially high cost items and those subject to rapid technical advances. Large equipment purchases must be identified and explained. For more information regarding property management standards for equipment, please reference 2 C.F.R. § 200.313, located at [http://www.ecfr.gov/cgi-bin/text-idx?SID=c836a011886f180dac489e15c059b1aa&node=sg2.1.200\\_1309.sg2&rgn=div7](http://www.ecfr.gov/cgi-bin/text-idx?SID=c836a011886f180dac489e15c059b1aa&node=sg2.1.200_1309.sg2&rgn=div7).

#### Training

Training related costs are allowed under this program only as described in this NOFO.

#### Exercises

Exercise related costs are allowed under this program only as described in this NOFO.

### Travel

Domestic travel costs are allowed under this program only as described in this NOFO. International travel is not an allowable cost unless approved in advance by FEMA.

### Construction and Renovation

Construction and renovation costs for modifying terminals, garages, and facilities to enhance their security are allowed under this program only as described in this NOFO.

### Operational Overtime

Operational Overtime costs are allowed under this program only as described in this NOFO.

### Maintenance and Sustainment

Maintenance and sustainment costs are not allowed under this program.

### Critical Emergency Supplies

Critical Emergency Supply related costs are not allowed under this program.

For additional details on allowable costs under the IBSGP, See [Appendix C - FY 2017 IBSGP Funding Guidelines](#).

### Management and Administration (M&A) Costs

Management and administration costs are allowed. Recipients may use up to five percent (5%) of the amount of the award for M&A. M&A activities are those defined as directly relating to the management and administration of IBSGP funds, such as financial management and monitoring. Management and administrative expenses must be based on actual expenses or known contractual costs. Requests that are simple percentages of the award, without supporting justification, will not be allowed or considered for reimbursement.

M&A costs are not operational costs, they are the necessary costs incurred in direct support of the grant or as a consequence of the grant and should be allocated across the entire lifecycle of the grant. Examples include preparing and submitting required programmatic and financial reports, establishing and/or maintaining equipment inventory, documenting operational and equipment expenditures for financial accounting purposes; and responding to official informational requests from state and federal oversight authorities.

### **Authorized Use of Contractual Grant Writers and/or Grant Managers**

A grant applicant may procure the services of a contractor to provide support and assistance for pre-award grant development services (grant writing) or post-award grant management and administrative services (grant management). As with all grant-funded procurements, grant writer or grant management services must be procured in accordance with the Federal procurement standards at 2 C.F.R. §§ 200.317 – 200.326. For entities other than States, such procurements must comply with the recipient's written standards of conduct covering conflicts of interest as required by the Federal procurement standards

at 2 C.F.R. § 200.318 (c)(1). Included in this requirement, no employee, officer, or agent of the recipient may participate in the selection, award, or administration of a contract supported by a Federal award if he or she has a real or apparent conflict of interest. FEMA considers a contracted grant-writer to be an agent of the recipient for any subsequent contracts the recipient procures under the same Federal award in which the grant-writer provided grant writing services.

### **Grant Writing Services**

For FY 2017, grant writer services as a Pre-award cost will be allowed. Costs resulting from pre-award grant writing services provided by an independent contractor shall not exceed \$1,500. Grant writing contractors will be allowed to assist the applicant in preparing, writing, and finalizing grant application materials and assisting the applicant with handling online application and submission requirements in Grants.gov and ND Grants. Grant writers may assist in a variety of ways up to and including the actual submission of the application. Applicants are informed that ultimately, the application and all information contained therein is the sole responsibility of the eligible applicant. No employee, officer, or agent of the recipient may participate in the selection, award, or administration of a contract supported by a Federal award if he or she has a real or apparent conflict of interest. DHS/FEMA considers a contracted grant-writer to be an agent of the recipient for any subsequent contracts the recipient procures under the same Federal award in which the grant-writer provided grant writing services.

By submitting the application, applicants are certifying all of the information contained therein is true and an accurate reflection of the organization, and that regardless of the applicant's intent, the submission of information that is false or misleading may result in actions by FEMA. These actions include but are not limited to the submitted application not being considered for award, temporary withholding of funding under the existing award pending investigation, or referral to the DHS Office of the Inspector General. Applicants should review all documents submitted on their behalf by outside contractors to ensure accuracy and completeness.

### **Grant Managers**

Grant management contractors provide support in the day to day management of an active grant and their services may be incurred as Management and Administration costs (M&A) of the award. Additionally, recipients may retain grant management contractors at their own expense.

Regardless of whether an applicant or recipient uses grant writing and/or grant management services, the recipient is solely responsible for the fiscal and programmatic integrity of the grant and its authorized activities and expenditures. They must ensure adequate internal controls, including separation of duties, to safeguard grant assets, processes, and documentation, in keeping with the terms and conditions of its award, including this NOFO and 2 C.F.R. Part 200.

### **Pre-Award Cost of up to \$1,500 Eligible for Reimbursement**

To assist applicants with the cost of grant writing services, FEMA is permitting a one-time pre-award cost of no more than \$1,500 per applicant per year for contractual grant writing services as part of the recipient's M&A costs. This is only intended to cover costs associated with a grant writer and may not be used to reimburse the applicant for their own time and effort in the development of a grant application. Additionally, the applicant may be required to pay this fee with their own funds during the application preparation and submission period; if the applicant subsequently receives an award, they may then request to be reimbursed once grant funds become available for that cost, not to exceed \$1,500. If the applicant does not receive an award, this cost will not be reimbursed by the federal government. The applicant must understand this risk and be able to cover this cost if an award is not made.

If an applicant intends to request reimbursement for this one-time pre-award cost, it must include this request in its application materials, including in the Budget Detail Worksheet for each Investment Justification. Failure to clearly identify this as a separate cost in the application may result in its disallowance. This is the only pre-award cost eligible for reimbursement.

### **Indirect (Facilities and Administrative [F&A]) Costs**

Indirect costs are allowable under this program as described in 2 C.F.R. § 200.414. With the exception of recipients who have never received a negotiated indirect cost rate as described in 2 C.F.R. § 200.414(f), recipients must have an approved indirect cost rate agreement with their cognizant Federal agency to charge indirect costs to this award. A copy of the approved rate (a fully executed, agreement negotiated with the applicant's cognizant Federal agency) is required at the time of application, and must be provided to DHS/FEMA before indirect costs are charged to the award.

### **IBSGP Specific Application Instructions**

All applicants will submit their IBSGP grant application, and the associated Investment Justifications (IJs) to include detailed budgets, as a file attachment within ND Grants prior to the application deadline.

#### **Investment Justification**

As part of the FY 2017 IBSGP application process, applicants must develop a formal IJ that addresses each initiative being proposed for funding, including estimated M&A costs. Applicants may submit **up to two (2) Investment Justifications**. IJs must demonstrate how proposed projects address gaps and deficiencies in current programs and capabilities. Each IJ must demonstrate the ability to provide enhancements consistent with the purpose of the program and guidance provided by DHS/FEMA.

IBSGP projects must be: 1) both feasible and effective at reducing the risks for which the project was designed; and 2) able to be fully completed within the 3-year period of performance. For information on the feasibility and effectiveness determination see the [Application and Review Information](#) section. The applicant must fully explain how the requested project satisfies a need or reduces a risk as outlined in their most recent

vulnerability assessment *and* satisfies an aspect of their capital or operational security needs detailed in the applicant's security plan.

IJs for all projects must be **completed in full** in order to be considered for funding. To the extent possible, applicants should consider submitting IJs that contain related projects and priorities. Example: An applicant proposes to improve facility security through facility fencing, access control and video surveillance and has vehicle security needs. IJ #1 should include all related facility security enhancements proposed by the applicant. IJ #2 should include all vehicle related security enhancements. Applicants are encouraged to select their highest priority areas for funding, given the limitations on funding and on the number of IJs per application (maximum of two IJs allowed).

Applicants must include their U.S. Department of Transportation (USDOT) number in Section 1.A. of each Investment Justification. Additionally, applicants must ensure that each IJ is consistent with all applicable requirements outlined in this NOFO.

### **Detailed Budget**

Applicants also must provide a detailed budget for the funds requested. The budget must be complete, reasonable, and cost-effective in relation to the proposed project. The budget should provide the basis of computation of all project-related costs, any appropriate narrative, and a detail of all M&A costs. Applicants should round costs to the nearest whole dollar.

The detailed budget must be submitted with the grant application as a file attachment within [ND Grants](#) system. Applicants must use the following file naming convention when submitting required documents as part of the FY 2017 IBSGP:

Legal Name of Bus Company\_IJ Number\_Budget (Example: ABC Bus Lines\_IJ#1\_Budget)

**When completing the budget, applicants should break costs down to the smallest unit possible.** For instance, a fencing project should provide the cost per linear foot of fencing and a closed circuit television (CCTV) project should provide the cost per camera. This will greatly assist the review panel in determining the type and cost effectiveness of the different components of the project.

Additionally, any technical or computer equipment should be described in adequate detail to improve understanding of the function of such devices. The budget narrative section of the application allows applicants the opportunity to describe the purpose and function of project components. Budget narratives should also clearly identify any optional features or capabilities, such as a Global Positioning System (GPS) unit equipped with a panic button. Optional or potential capabilities not clearly identified will be assumed as not being present.



Applicants will find a sample budget detail worksheet in [Appendix D - FY 2017 IBSGP Investment Justification and Budget Template](#). This worksheet may be used as a guide to assist applicants in the preparation of the budget and budget narrative.

The FY 2017 IBSGP has no cash or in-kind match requirements. While an applicant choosing to leverage the requested Federal funds in their application with cash or in-kind resources may identify those resources in the detailed budget, doing so will not have any impact on how the application is reviewed and rated.

### **Vulnerability Assessment and Security Plan Certification Statement**

Applicants must have a current vulnerability assessment and security plan (updated within the last three years) to apply for projects and must complete, sign and date the Vulnerability Assessment and Security Plan Certification Statement provided in [Appendix D - FY 2017 IBSGP Investment Justification and Budget Template](#).

When applying for projects, applicants must justify those projects based on the findings and recommendations in their vulnerability assessment and security plan. Applicants who do not tie their proposed projects to their company specific security plans risk receiving lower scores than applicants who do so.

## **E. Application Review Information**

### **Application Evaluation Criteria**

Prior to making an award, FEMA is required by 31 U.S.C. § 3321 and 41 U.S.C. § 2313 to review information available through any OMB-designated repositories of government wide eligibility qualification or financial integrity information. Application evaluation criteria may include the following risk based considerations related to the applicant: (1) financial stability; (2) quality of management systems and ability to meet management standards; (3) history of performance in managing Federal award; (4) reports and findings from audits; and (5) ability to effectively implement statutory, regulatory, or other requirements.

FY 2017 IBSGP applications will be evaluated through a review process for completeness, adherence to programmatic guidelines, and anticipated effectiveness of the proposed investments.

Grant projects must be: 1) both feasible and effective at reducing the risks for which the project was designed; and 2) able to be fully completed within the 3-year period of performance. FEMA will use the information provided in the application, as well as any supporting documentation, to determine the feasibility and effectiveness of the grant project. Information that would assist in the feasibility and effectiveness determination includes the following:

- Scope of work (purpose and objectives of the project, identification of what is being protected)
- Desired outcomes, including expected long-term impact where applicable

- Summary of status of planning and design accomplished to date (e.g. included in a capital improvement plan)
- Project schedule

Grant recipients are expected to conform, as applicable, with accepted engineering practices, established codes, standards, modeling techniques, and best practices.

Applications will be reviewed by a National Review Panel (NRP). The NRP will consist of Federal officials from the Federal Motor Carrier Safety Administration (FMCSA), Transportation Security Administration, and the Federal Emergency Management Agency. The NRP will rate applications based on the following criteria. Applicants can score a maximum of 100 points.

***Funding Guidelines.*** Projects will be evaluated and scored based on the extent to which they address the Funding Guidelines described in this FY 2017 NOFO (see [Appendix C – FY 2017 IBSGP Funding Guidelines](#)). The IJ should provide details on specific needs to be addressed, vision, goals, and objectives. It should also provide evidence of how the project fits into an overall effort to meet critical infrastructure security requirements, and how the investment provides a significant security impact.

Possible Review Panel Funding Guidelines Score: 0-20 points

***Cost effectiveness.*** Projects will be evaluated and prioritized based on the expected impact on security relative to the investment. The IJ should provide quantitative evidence of the security impact, as well as justification for the strategic use of the proposed budget. The project cost levels should be commensurate with the security impact, and the proposed solution should be reasonable and advantageous over other possible solutions.

Possible Review Panel Cost Effectiveness Score: 0-15 points

***Ability to reduce risk of catastrophic events.*** Projects will be evaluated and prioritized based on their ability to reduce risk. The IJ should demonstrate an ability to reduce risk, providing quantitative evidence of the project’s security impact, potential consequences of not funding the project, and a strategy to address specific risk areas. The IJ should also reflect robust regional coordination and an investment strategy that institutionalizes regional security strategy integration in the Nation’s highest risk metropolitan areas.

Possible Review Panel Risk Reduction Score: 0-35 points

***Sustainability without additional Federal funds and leveraging of other funding.*** Projects will be evaluated and prioritized regarding the extent to which they exhibit a likelihood of success, or continued success, without requiring additional Federal assistance.

Possible Review Panel Sustainability Score: 0-10 points

**Timeline.** Projects will be evaluated and prioritized on the ability of the applicant to complete the proposed project within submitted timelines. The IJ should provide a timeline and schedule, and demonstrate evidence of ability to complete the project within submitted timeline based on proposed strategy, identified implementation challenges, management and resource plan, and reasonableness of anticipated schedule.

Possible Review Panel Timelines Score: 0-10 points

**Risk to critical infrastructure.** The FY 2017 IBSGP will use risk-based prioritization consistent with DHS policy. This score is calculated using a risk process developed and maintained by TSA and provided separately in accordance with proper Sensitive Security Information (SSI) handling protocol. Scores from TSA are informed by their risk methodology ranking, the relative risk of high-risk UASI jurisdictions, and giving higher priority to those with routes passing through underwater tunnels.

Possible Review Panel Critical Infrastructure Score: 0-10 points

### **Supplemental Financial Integrity Review**

If the anticipated Federal award amount will be greater than the simplified acquisition threshold, currently \$150,000:

- Prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold, DHS/FEMA is required to review and consider any information about the applicant in the Federal Awardee Performance and Integrity Information System (FAPIIS) found at <http://fapiis.gov/fapiis/index.action>, which is also accessible through the SAM website at <https://www.sam.gov/portal/SAM/#1>.
- An applicant, at its option, may review information in FAPIIS and comment on any information about itself that a Federal awarding agency previously entered.
- DHS/FEMA will consider any comments by the applicant, in addition to the FAPIIS information, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when completing the review of risk posed by applicants, as described in 2 CFR §200.205.

### **Review and Selection Process**

Recipients must comply with all administrative requirements described herein — including the submission of IJs, budgets, and other application materials as required. Having met all administrative requirements, the application will be scored based on a methodology that will ensure consistent and accurate evaluations of projects and proposals.

The following process will be used to make awards for the program:

- DHS/FEMA will verify compliance with each of the administrative and eligibility criteria identified in the application kit.

- Eligible applications will be reviewed and scored by the NRP. Each panelist will independently review each application and score it based on the above criteria using a standard scoring sheet.
- The NRP will meet to review and compare scores and discuss project criteria. Each panelist will then confirm their final scores. Panelist scores will be averaged to obtain scores for each criteria on each project.
- DHS/FEMA will calculate a total score for each project. The total score will consist of the sum of the Funding Guidelines score (0-20), Cost Effectiveness score (0-15), Risk Reduction score (0-35), Sustainability score (0-10), Timeline score (0-10), and Risk to Critical Infrastructure score calculated by TSA (0-10).
- The NRP results, scoring summary, and funding recommendations, will be reviewed by an Executive Committee made up of senior leadership from DHS/FEMA and TSA.
- The output of the Executive Committee review will be the final slate of recommended projects, the associated funding recommendations and official comments and justifications. DHS/FEMA and TSA will brief the final results of the Executive Committee’s review, approved projects and funding recommendations to senior DHS leadership through multiple briefings.
- Ultimately, IBSGP authorizing statutes place final funding determinations at the discretion of the Secretary of Homeland Security.
- The final slate of approved projects will then be forwarded to GPD for final award processing.
- DHS/FEMA may conduct additional pre-award vetting of proposed recipients, to include: (1) whether any of the bus companies have been declared an “imminent hazard” or fined by either the Federal or any state department of transportation and (2) whether any of the bus company owner/operators have been convicted of human trafficking or criminally transporting illegal immigrants on buses.

## **F. Federal Award Administration Information**

### **Notice of Award**

Notification of award approval is made through the ND Grants system through an automatic email to the recipient’s authorized official listed in the initial application. The “award date” for IBSGP awards will be the date that FEMA approves the award. The recipient should follow the directions in the notification to confirm acceptance of the award.

Funds will remain on hold until the applicant accepts the award through ND Grants and all other conditions of award have been satisfied or the award is otherwise rescinded. Failure to accept the grant award within the 90 day timeframe may result in a loss of funds.

Recipients must accept their awards no later than 90 days from the award date. The recipient shall notify FEMA of its intent to accept and proceed with work under the award or provide a written notice of intent to decline. Instructions on accepting or

declining an award in the ND Grants System can be found in the [ND Grants Grantee Training Manual](#).

### **Administrative and National Policy Requirements**

All successful applicants for all DHS grants and cooperative agreements are required to comply with DHS Standard Administrative Terms and Conditions, which are available online at: [DHS Standard Terms and Conditions](#)

The applicable DHS Standard Administrative Terms and Conditions will be those in effect at the time the award was made.

Before accepting the award, the AOR should carefully review the award package. The award package includes instructions on administering the grant award and the terms and conditions associated with responsibilities under Federal awards. The applicant must accept all conditions in this NOFO as well as any Special Terms and Conditions in the Notice of Award to receive an award under this program.

### **Reporting**

Recipients are required to submit various financial and programmatic reports as a condition of their award acceptance. Future awards and funds drawdown may be withheld if these reports are delinquent.

### **Federal Financial Requirements**

#### **Federal Financial Report (FFR)**

Recipients must report obligations and expenditures on a quarterly basis through the FFR (SF-425) to DHS/FEMA. Recipients must file the FFR electronically using the Payment and Reporting System (PARS). A FFR report must be submitted quarterly throughout the period of performance, including partial calendar quarters, as well as for periods where no grant award activity occurs. Future awards and fund drawdowns may be withheld if these reports are delinquent, demonstrate lack of progress, or are insufficient in detail.

Recipients may review the Federal Financial Reporting Form (FFR) (SF-425) here: <https://www.grants.gov/web/grants/forms/post-award-reporting-forms.html#sortby=1>.

#### **Financial Reporting Periods and Due Dates**

The following reporting periods and due dates apply for the FFR:

<b>Reporting Period</b>	<b>Report Due Date</b>
October 1 – December 31	January 30
January 1 – March 31	April 30
April 1 – June 30	July 30
July 1 – September 30	October 30

### **Financial and Compliance Audit Report**

For audits of fiscal years beginning on or after December 26, 2014, all recipients other than for-profit entities that expend \$750,000 or more from all Federal funding sources during their fiscal year are required to submit an organization-wide financial and compliance audit report. The audit must be performed in accordance with the requirements of GAO’s Government Auditing Standards, located at <http://www.gao.gov/govaud/ybk01.htm>, and the requirements of Subpart F of 2 C.F.R. Part 200, located at <http://www.ecfr.gov/cgi-bin/text-idx?node=sp2.1.200.f>

**Program Performance Reporting Requirements**

**Performance Progress Report (PPR)**

Recipients are responsible for providing updated performance progress reports on a biannual basis as an attachment in the [ND Grants](#) system.

The PPR should include the following:

- Status Summary: The summary should
  - Provide a brief narrative of the overall project status
  - Identify accomplishments and milestones achieved as they relate to the approved project and
  - Describe any potential issues that may affect project completion.
- Best Practices / Lessons Learned Summary: The summary should describe any best practices or lessons learned identified to date through the program. The purpose of this information is to develop and enhance guidance materials, tools, templates, and lessons learned and best practices summaries.
- Issues List: The list should identify any program-related challenges that may require assistance or impact successful and on time completion of the funded project.

The PPR should document accomplishments as they relate to the approved investment justification(s), milestones achieved, overall project status, and any potential issues that may affect project completion.

**Performance Reporting Periods and Due Dates**

The following reporting periods and due dates apply for the PPR:

Reporting Period	Report Due Date
January 1 – June 30	July 30
July 1 – December 31	January 30

**Closeout Reporting Requirements**

FEMA will close out the grant award when it determines that all applicable administrative actions and all required work of the IBSGP award have been completed by the recipient. This section summarizes the actions that the recipient must take to complete the closeout process in accordance with 2 C.F.R. § 200.343 at the end of the grant’s period of performance or the issuance of a Grant Amendment Notice issued to close out the grant.

Within 90 days after the end of the period of performance, or after an amendment has been issued to close out a grant, whichever comes first, recipients must submit a final FFR and final progress report detailing all accomplishments and a qualitative summary of the impact of those accomplishments throughout the period of performance, as well as the following documentation:

- 1) Final request for payment, if applicable;
- 2) SF-425 –Final Federal Financial Report;
- 3) Final Performance Progress Report detailing project accomplishments throughout the period of performance with ties back to the original gaps laid out in the investment justification(s);
- 4) A qualitative narrative summary on the impact of those accomplishments throughout the entire period of performance submitted to the respective FEMA HQ Program Analyst; and
- 5) Other documents required by program guidance or terms and conditions of the award.

Additionally, recipients must liquidate all obligations incurred under the IBSGP award no later than 90 calendar days after the end date of the period of performance or issuance of a Grant Amendment Notice that closes out the award, whichever comes first. If the recipient fails to liquidate their obligations within this time period, FEMA may disallow the costs associated with those unliquidated obligations. Recipients also are responsible for promptly returning to DHS/FEMA the balance of any funds that have been drawn down but remain unliquidated.

After these reports have been reviewed and approved by DHS/FEMA, a close-out notice will be completed. The notice will indicate the period of performance as closed, list any remaining funds the recipient has not drawn down that will be deobligated, address requirements for record retention, and explain disposition and reporting requirements for any equipment or real property purchased using IBSGP funding.

If DHS/FEMA has made reasonable attempts through multiple contacts to close out awards within the required 180 days, DHS/FEMA may waive the requirement for a particular report and administratively close the award. If this action is taken, consideration for subsequent awards to the recipient may be affected.

## **G. DHS Awarding Agency Contact Information**

### **Contact and Resource Information**

#### **Centralized Scheduling and Information Desk (CSID)**

CSID is a non-emergency comprehensive management and information resource developed by DHS/FEMA for grants stakeholders. CSID provides general information on all DHS/FEMA grant programs and maintains a comprehensive database containing key personnel contact information at the Federal, state, and local levels. When necessary,

recipients will be directed to a Federal point of contact who can answer specific programmatic questions or concerns. CSID can be reached by phone at (800) 368-6498 or by e-mail at [askcsid@dhs.gov](mailto:askcsid@dhs.gov), Monday through Friday, 9:00am-5:00pm EDT.

### **Grant Programs Directorate Grant Operations Division**

GPD's Grant Operations Division Business Office provides support regarding financial matters and budgetary technical assistance. Additional guidance and information can be obtained by contacting the FEMA Call Center at (866) 927-5646 or via e-mail to [ASK-GMD@dhs.gov](mailto:ASK-GMD@dhs.gov).

### **FEMA Regional Offices**

DHS/FEMA Regional Offices also may provide fiscal support, including pre- and post-award administration and technical assistance such as conducting cash analysis, financial monitoring, and audit resolution to the grant programs included in this solicitation. GPD will provide programmatic support and technical assistance. FEMA Regional Office contact information is available [here](#).

### **GPD Environmental Planning and Historic Preservation (GPD EHP)**

The DHS/FEMA GPD EHP Team provides guidance and information about the EHP review process to recipients and sub-recipients. All inquiries and communications about GPD projects or the EHP review process should be sent to [gpdehpinfo@fema.gov](mailto:gpdehpinfo@fema.gov). GPD EHP information can be found at: <https://www.fema.gov/environmental-planning-and-historic-preservation-compliance>. See also [Environmental Planning and Historic Preservation \(EHP\) Compliance](#) in this NOFO.

## **Systems Information**

**Grants.gov.** For technical assistance with Grants.gov, please call the [Grants.gov](#) customer support hotline at (800) 518-4726.

**Non Disaster (ND) Grants.** For technical assistance with the ND Grants system, please contact [ndgrants@fema.gov](mailto:ndgrants@fema.gov) or (800) 865-4076.

## **H. Additional Information**

### **National Preparedness**

DHS/FEMA coordinates with local, state, territory, tribal, governments as well as the private and non-profit sectors to facilitate a whole community, risk driven, and capabilities-based approach to preparedness. This approach is grounded in the identification and assessment of risk through the Threat and Hazard Identification and Risk Assessment (THIRA) process. For additional information on the THIRA, please refer to the following website: <http://www.fema.gov/threat-and-hazard-identification-and-risk-assessment>. Information on the National Preparedness System can be found in the National Preparedness System Description which is posted on the DHS/FEMA website at <http://www.fema.gov/national-preparedness-system>. Additional details regarding the National Preparedness System and how it is supported by IBSGP can be found in [Appendix B - FY 2017 IBSGP Priorities](#).



## **Active Shooter Preparedness**

DHS aims to enhance national preparedness through a whole community approach by providing the necessary products, tools, and resources to help all stakeholders prepare for and respond to an active shooter incident. To that end, DHS has developed a comprehensive “Active Shooter Preparedness” website, which includes a variety of informational resources. The website address is: <https://www.dhs.gov/active-shooter-preparedness>.

In addition, within the Homeland Security Information Network (HSIN), the Joint DHS and FBI Countering Violent Extremism (CVE) and Active Shooter Web Portal provides a restricted-access forum to share Unclassified For Official Use Only (FOUO), Sensitive but Unclassified (SBU), and Law Enforcement Sensitive (LES) Information. The portal provides users and training practitioners with accurate, appropriate, and relevant CVE and Active Shooter training development resources, subject matter expert information, and outreach initiatives. It also has forums to provide feedback, products useful to others, and allows participants to ask questions concerning CVE or the Active Shooter Program. Persons with a job-related duty, public service interest, or who support a CVE and/or Active Shooter program can request access into this Portal. Additional information can be found on the DHS website at: <https://www.dhs.gov/cveas-portal#>.

Intercity bus security stakeholders are encouraged to review the referenced active shooter guidance, evaluate their preparedness needs, and consider applying for IBSBP funding to address any capability gaps identified in this area subject to the allowable costs outlined in [Appendix C – FY 2017 Funding Guidelines](#).

## **Payments**

DHS/FEMA utilizes the [Payment and Reporting System \(PARS\)](#) for financial reporting, invoicing and tracking payments.

DHS/FEMA uses the Direct Deposit/Electronic Funds Transfer (DD/EFT) method of payment to recipients. To enroll in the DD/EFT, the recipients must complete a Standard Form 1199A, Direct Deposit Form.

## **Monitoring and Evaluation**

Recipients will be monitored on an annual and as needed basis by DHS/FEMA staff, both programmatically and financially, to ensure that the project goals, objectives, performance requirements, timelines, milestone completion, budgets, and other related program criteria are being met.

Monitoring may be accomplished through either a desk-based review or on-site monitoring visits, or both. Monitoring will involve the review and analysis of the financial, programmatic, performance, compliance and administrative processes, policies, activities, and other attributes of each Federal assistance award and will identify areas where technical assistance, corrective actions and other support may be needed. As part of its grant oversight responsibility, FEMA is conducting a series of grant effectiveness case studies jointly with grant recipients to highlight how states and urban

areas have used federal grants to improve preparedness. The purpose of the project is to better understand the factors that grant recipients consider when determining which grant projects to fund, understand how recipients measure grant effectiveness, and document key findings and success stories that will help both grant recipients and FEMA more effectively communicate the importance of Federal grant programs to policymakers and the public. Although not mandatory, grantees are encouraged to participate given the mutual benefits to be gained from this collaborative effort.

### **Conflict of Interest**

To eliminate and reduce the impact of conflicts of interest in the subaward process, recipients must follow their own policies and procedures regarding the elimination or reduction of conflicts of interest when making subawards. Recipients are also required to follow any applicable state, local, or tribal statutes or regulations governing conflicts of interest in the making of subawards.

The recipient must disclose to DHS/FEMA, in writing, any real or potential conflict of interest as defined by the Federal, state, local, or tribal statutes or regulations or their own existing policies, which may arise during the administration of the Federal award. Recipients must disclose any real or potential conflicts to the FEMA HQ Program Analyst within five days of learning of the conflict of interest.

Conflicts of interest may arise during the process of DHS/FEMA making a Federal award in situations where an employee, officer, or agent, any members of his or her immediate family, or his or her partner has a close personal relationship, a business relationship, or a professional relationship, with an applicant, subapplicant, recipient, subrecipient, or DHS/FEMA employees.

### **Extensions**

Extensions to the initial period of performance identified in the award will only be considered through formal, written requests to the relevant FEMA HQ Program Analyst and must contain specific and compelling justifications as to why an extension is required. IBSGP recipients are advised to coordinate with the FEMA HQ Program Analyst as needed, when preparing an extension request. All extension requests must address the following:

- 1) Grant Program, Fiscal Year, and award number;
- 2) Reason for delay – this must include details of the legal, policy, or operational challenges being experienced that prevent the final outlay of awarded funds by the applicable deadline;
- 3) Current status of the activity/activities;
- 4) Approved period of performance termination date and new project completion date;
- 5) Amount of funds drawn down to date;
- 6) Remaining available funds, both Federal and non-Federal;
- 7) Budget outlining how remaining Federal and non-Federal funds will be expended;
- 8) Plan for completion, including milestones and timeframes for achieving each milestone and the position/person responsible for implementing the plan for completion; and

- 9) Certification that the activity/activities will be completed within the extended period of performance without any modification to the original Statement of Work, as described in the investment justification and approved by DHS/FEMA.

Extension requests will be granted only due to compelling legal, policy, or operational challenges. Extension requests will only be considered for the following reasons:

- Contractual commitments by the grant recipient with vendors or sub-recipients prevent completion of the project within the existing Period of Performance;
- The project must undergo a complex environmental review that cannot be completed within this timeframe;
- Projects are long-term by design and therefore acceleration would compromise core programmatic goals; and
- Where other special circumstances exist.

Recipients must submit all proposed extension requests to DHS/FEMA for review and approval no later than 120 days prior to the end of the period of performance. In accordance with GPD policy, extensions typically are granted for no more than a six month time period.

## Appendix A – FY 2017 IBSGP UASI-Eligible Urban Areas

State/Territory	Urban Area
Arizona	Phoenix Area
California	Anaheim/Santa Ana Area
	Bay Area
	Los Angeles/Long Beach Area
	Riverside Area
	Sacramento Area
	San Diego Area
Colorado	Denver Area
District of Columbia	National Capital Region
Florida	Miami/Fort Lauderdale Area
	Tampa Area
Georgia	Atlanta Area
Illinois	Chicago Area
Indiana	Indianapolis Area
Maryland	Baltimore Area
Massachusetts	Boston Area
Michigan	Detroit Area
Minnesota	Twin Cities Area
Missouri	St. Louis Area
Nevada	Las Vegas Area
New Jersey	Jersey City/Newark Area
New York	New York City Area
North Carolina	Charlotte Area
Ohio	Cleveland Area
Oregon	Portland Area
Pennsylvania	Philadelphia Area
	Pittsburgh Area
Texas	Dallas/Fort Worth/Arlington Area
	Houston Area
	San Antonio Area
Utah	Salt Lake City Area
Virginia	Hampton Roads Area
Washington	Seattle Area

## **Appendix B – FY 2017 IBSGP Priorities**

### **The Alignment of IBSGP to the National Preparedness System**

The Nation uses the National Preparedness System to build, sustain, and deliver core capabilities in order to achieve the National Preparedness Goal (the Goal). The Goal is “a secure and resilient Nation with the capabilities required across the whole community to prevent, protect against, mitigate, respond to, and recover from the threats and hazards that pose the greatest risk.” The objective of the National Preparedness System is to facilitate an integrated, whole community, risk informed, and capabilities-based approach to preparedness. The guidance, programs, processes, and systems that support each component of the National Preparedness System enable a collaborative, whole community approach to national preparedness that engages individuals, families, communities, private and non-profit sectors, faith-based organizations, and all levels of government (<http://www.fema.gov/whole-community>).

The FY 2017 IBSGP contributes to the implementation of the National Preparedness System by supporting the building, sustainment, and delivery of core capabilities. The core capabilities outlined in the National Preparedness Goal are essential for the execution of critical tasks identified in the National Planning Frameworks for each of the five mission areas— Prevention, Protection, Mitigation, Response and Recovery. Delivering core capabilities requires the combined effort of the whole community, rather than the exclusive effort of any single organization or level of government. The IBSGP allowable costs support efforts to build and sustain core capabilities across the five mission areas described in the Goal.

The FY 2017 IBSGP emphasizes capabilities that address the greatest risks to the security and resilience of the United States, and the greatest risks along the Nation’s borders.

The FY 2017 IBSGP supports investments that improve the ability of organizations nationwide to:

- Prevent a threatened or an actual act of terrorism;
- Protect our citizens, residents, visitors, and assets against the greatest threats and hazards;
- Mitigate the loss of life and property by lessening the impact of future disasters;
- Respond quickly to save lives, protect property and the environment, and meet basic human needs in the aftermath of a catastrophic incident; and/or
- Recover through a focus on the timely restoration, strengthening, and revitalization of infrastructure, housing, and a sustainable economy, as well as the health, social, cultural, historic, and environmental fabric of communities affected by a catastrophic incident.

The core capabilities contained in the Goal are highly interdependent and require the use of existing preparedness networks and activities, improved training and exercise programs, promote innovation, and appropriate administrative, finance, and logistics systems.

Additional information, read on the National Preparedness System Description is available at <http://www.fema.gov/national-preparedness-system>.

### **Building and Sustaining Capabilities**

The FY 2017 IBSGP focuses on the development and sustainment of core capabilities as outlined in the Goal. Particular emphasis will be placed on building and sustaining capabilities that

address high consequence events that pose the greatest risk to the security and resilience of the United States and that can be utilized nationwide.

Capabilities are the means to accomplish a mission, function, or objective based on the performance of related tasks, under specified conditions, to target levels of performance. The most essential capabilities are the core capabilities identified in the Goal.

Working together, individuals, government officials, and elected leaders can develop plans to allocate resources effectively and reduce risk. For these plans to be effective, those involved must consider methods to reduce and manage risk as well as how to sustain appropriate levels of capability and address potential gaps in order to achieve the Goal.

Achieving the Goal will require participation and resources from the whole community. Not all capabilities can be addressed in a given local, state, or Federal funding cycle, nor can funding be expected to flow from any one source. Officials must prioritize the achievement of certain capabilities to most effectively ensure their security and resilience while understanding the effects of not addressing other identified needs. Building and sustaining capabilities will include a combination of organizational resources, equipment, training, and education. Consideration must also be given to finding, connecting to, and strengthening community resources by using the expertise and capacity of the whole community: individuals, communities, private and non-profit sectors, faith-based organizations, and all levels of government. Jurisdictions must also use mutual aid agreements to fill needs and work with partners to develop regional capabilities. Ultimately, a jurisdiction may need to rely on other levels of government or partners to address a particular need. This expectation should be communicated well before an event occurs when the capabilities are most urgently needed.

### **Strengthening Governance Integration**

DHS preparedness grant programs are intended to support the core capabilities across the five mission areas of Prevention, Protection, Mitigation, Response, and Recovery that are necessary to prepare for incidents that pose the greatest risk to the Nation's security. Each program reflects the Department's intent to build and sustain an integrated network of national capabilities across all levels of government and the whole community. Disparate governance structures must be integrated and refined to ensure resources are targeted to support the most critical needs of a community based on risk driven, capabilities-based planning. Strong and inclusive governance systems better ensure that disparate funding streams are coordinated and applied for maximum impact.

DHS requires that all governance processes that guide the allocation of preparedness grant funds adhere to the following guiding principles:

- *Prioritization of Investments* – resources must be allocated to address the most critical capability needs.
- *Transparency* – stakeholders must be provided visibility on how preparedness grant funds are allocated and distributed, and for what purpose.
- *Substantive Local Involvement* – the tools and processes that are used to inform the critical priorities, which DHS grants support, must include local government representatives. At the state and regional levels, local risk assessments must be included

in the overarching analysis to ensure that the threats and hazards of greatest concern to the jurisdiction are accounted for.

- *Flexibility with Accountability* – FEMA recognizes that unique preparedness gaps exist at the local level. However, grantees are responsible for ensuring the effective use of funds to address those gaps and for maintaining and sustaining existing capabilities.
- *Support of Regional Coordination* – Inter/intra-state partnerships and dependencies at the state and regional level, including those within metropolitan areas, must be recognized.
- *Linkages to Vulnerability Assessment* – Proposed projects should be clearly linked to vulnerabilities identified in the applicant’s Vulnerability Assessment/Security Plan.

## Appendix C – FY 2017 IBSGP Funding Guidelines

IBSGP grant recipients may only use IBSGP grant funds for a purpose set forth in this NOFO, and must be consistent with the statutory authority for the award. Grant funds may not be used for matching funds for other Federal grants/cooperative agreements, lobbying, or intervention in Federal regulatory or adjudicatory proceedings. In addition, Federal funds may not be used to sue the Federal government or any other government entity.

Pre-award costs are allowable only with the prior written consent of DHS/FEMA and if they are included in the award agreement, and are limited to \$1,500 for grant writing contract support.

The following pages outline general allowable and unallowable IBSGP cost guidance.

### Allowable Costs

#### **Planning**

IBSGP funds may be used for the following types of planning activities:

- Development and enhancement of security plans and protocols
- Materials required to conduct planning activities
- Other project planning activities with prior approval from DHS/FEMA

**Management and Administration (M&A).** M&A Activities are those costs directly relating to the management and administration of IBSGP grants, such as financial management, recordkeeping, filing required quarterly and semi-annual reports, responding to audits and informational inquiries, and project monitoring. These costs are incurred throughout the grant lifecycle. They should be tracked in the recipient's financial system and reimbursed as they are incurred rather than as a lump sum payment request at the beginning or end of the grant lifecycle.

M&A costs may not exceed five percent (5%) of the total grant award. Any M&A costs associated with individual projects submitted for consideration of funding under the FY 2017 IBSGP must be included in the budget for that project. M&A costs associated with managing the overall IBSGP award itself must be accounted for separately. This includes:

- Hiring of full-time or part-time staff or contractors/consultants responsible for activities relating to the management and administration of IBSGP funds
- Meeting-related expenses directly related to M&A of IBSGP funds

**Indirect Costs.** Indirect costs are allowable only if the applicant has an approved indirect cost rate with its cognizant Federal agency. A copy of the approved rate (a fully executed agreement negotiated with the applicant's cognizant Federal agency) is required at the time of application. Indirect costs will be evaluated as part of the application for Federal funds to determine if they are allowable and reasonable.

#### **Equipment**

##### ***Facility Security Enhancements***

FY 2017 IBSGP funds may be used for the following facility security enhancement costs:



- **Capital Projects.** Grant funds may be used on projects that focus on lighting, fencing, securing gates, door access codes, cameras, etc.
- **Full or Part-Time Staff or Contractors/Consultants.** Full or part-time staff or contractors/consultants may be hired to support facility security enhancement-related activities.

**Please Note: Camera, video surveillance, and alarm systems MUST either be live monitored 24/7 or have the capability for real-time incident-based monitoring. Systems that do not clearly specify live monitoring in the IJ will not be funded.**

*Vehicle/Driver Security Enhancements*

FY 2017 IBSGP funds may be used for the following costs:

- **Vehicle Security Enhancements** focus on vehicle disabling and anti-theft devices, real-time bus inventory and inventory control, tracking, monitoring, and locating technologies. Driver security enhancements focus on protection for the bus driver to prevent would-be terrorists from immobilizing the driver and/or hijacking the bus. Applicants are discouraged from submitting projects that propose the use of CCTV alone as an on-board deterrent to terrorism. Rather, any cameras should have the capability and protocols in place for incident-based real-time monitoring.
- **Full or Part-Time Staff or Contractors/Consultants.** Full or part-time staff or contractors/consultants may be hired to support security enhancement-related activities.

**Please Note: Camera, video surveillance, and panic button systems MUST either be live monitored 24/7 or have the capability for real-time incident-based monitoring. Systems that do not clearly specify live monitoring in the IJ will not be funded.**

*Other Authorized Expenditures*

A comprehensive listing of allowable equipment categories and types is found in the DHS Authorized Equipment List (AEL). These costs include:

- Personal protection equipment
- Interoperable communications equipment
- Detection equipment
- Terrorism incident prevention equipment
- Physical security enhancement equipment

**EXAMPLES:**

- Establishing or improving emergency communication systems linking drivers and over-the-road buses to company operation centers, law enforcement agencies or emergency response personnel.
- Acquiring and installing equipment or systems that collect, store or exchange passenger and/or driver information with established government databases for security purposes.

- Implementing and operating established methodologies for screening passengers, their carry-on baggage, and/or their checked baggage, for weapons and/or explosives

Note: Unless otherwise noted, equipment must be certified that it meets required regulatory and/or DHS-adopted standards to be eligible for purchase using these funds. Equipment must comply with the Occupational Safety and Health Administration (OSHA) requirement for certification of electrical equipment by a nationally recognized testing laboratory, and demonstrate compliance with relevant DHS-adopted standards through a supplier's declaration of conformity with appropriate supporting data and documentation per ISO/IEC 17050, parts 1 and 2. In addition, agencies must have all necessary certifications and licenses for the requested equipment, as appropriate, prior to the request.

### ***Construction and Renovation***

For construction costs to be allowed, they must be approved by DHS/FEMA in writing prior to the use of any IBSGP funds for construction or renovation. Additionally, recipients are required to submit a SF-424C Form and Budget detail citing the project costs.

Construction projects are permitted only where they will assist intercity bus agency operators achieve capability targets related to preventing, preparing for, protecting against, or responding to acts of terrorism, including through the alteration or remodeling of existing buildings for the purpose of making them secure against acts of terrorism.

Recipients are encouraged to have completed as many steps as possible for a successful EHP review in support of their proposal for funding (e.g., coordination with their State Historic Preservation Office to identify potential historic preservation issues and to discuss the potential for project effects, compliance with all state and EHP laws and requirements). Projects for which the recipient believes an Environmental Assessment (EA) may be needed, as defined in [DHS Instruction Manual 023-01-001-01, Revision 01](#), [FEMA Directive 108-1](#) and [FEMA Instruction 108-1-1](#), must also be identified to the DHS/FEMA Program Analyst within six months of the award and completed EHP review materials must be submitted no later than 12 months before the end of the period of performance. EHP review packets should be sent to [gpdehpinfo@fema.gov](mailto:gpdehpinfo@fema.gov).

IBSGP recipients using funds for construction projects must comply with the *Davis-Bacon Act* (40 U.S.C. § 3141 *et seq.*). Grant recipients must ensure that their contractors or subcontractors for construction projects pay workers employed directly at the work-site no less than the prevailing wages and fringe benefits paid on projects of a similar character. Additional information, including Department of Labor (DOL) wage determinations, is available from the following website: <https://www.dol.gov/whd/govcontracts/dbra.htm>.

### **Training**

FY 2017 IBSGP funds may be used for the following training activities:

- **Training Workshops and Conferences.** Grant funds may be used to plan and conduct training workshops or conferences including costs related to planning, meeting space and other meeting costs, facilitation costs, materials and supplies, travel, and training plan

development. All training courses must adhere to the DHS/FEMA Grant Programs Directorate Policy [FP 207-008-064-1](#).

- **Full or Part-Time Staff or Contractors/Consultants.** Full or part-time staff may be hired to support training-related activities. The services of contractors/consultants may also be procured in the design, development, conduct, and evaluate Chemical, Biological, Radiological, Nuclear, and Explosive (CBRNE) training.
- **Overtime and Backfill Costs.** Overtime and backfill costs associated with the design, development, and conduct of training are allowable expenses. Payment of overtime expenses will be for work performed by recipient or sub-recipient employees in excess of the established work week related to the planning and conduct of the training project(s). Furthermore, overtime payments and backfill costs associated with sending personnel to training are allowable. Grant funds cannot be used for personnel or direct salary costs for employees to attend training sessions. Recipients seeking to claim overtime or backfill costs will be required to submit verification. Straight time costs are not eligible expenses.
- **Travel.** Domestic travel costs (i.e., airfare, mileage, per diem, hotel, etc.) are allowable as expenses by employees who are on travel status for official business related to the planning and conduct of the training project(s) or for attending courses. These costs must be in accordance with applicable state law and regulations.
- **Supplies.** Supplies are items that are expended or consumed during the course of the planning and conduct of the training project(s) (e.g., copying paper, gloves, tape, and non-sterile masks)
- **Other Items.** These costs include the rental of space/locations for planning and conducting training, badges, etc. Recipients are encouraged to use free public space/locations, whenever available, prior to the rental of space/locations.

FY 2017 IBSGP funds may be not used for the following training activities:

- Personnel costs that are not specifically identified as overtime or backfill
- Food or refreshments during training sessions
- International travel costs to attend training

When completing a training IJ, the following must be addressed, as applicable:

- Include a course syllabus, curriculum, or topic plan identifying the proposed course material and contents
- Provide the total cost of the training course, the number of participants, and the cost per participant breakdown

### **Exercises**

2017 IBSGP funds may be used for the following exercise activities:

- **Exercise Planning meetings.** Grant funds may be used to plan and conduct Exercise Planning meetings including costs related to planning, meeting space and other meeting costs, facilitation costs, materials and supplies, travel, and exercise plan development.
- **Contractors/Consultants.** Contractors/Consultants staff may be hired to support exercise-related activities. The services of contractors/consultants may also be procured to support the design, development, conduct, and evaluation of terrorism exercises.

- **Overtime and Backfill Costs.** Overtime and backfill costs associated with the design, development, and conduct of terrorism exercises are allowable expenses. Payment of overtime expenses will be for work performed in excess of the established work week related to the planning and conduct of the exercise project(s). Further, overtime payments and backfill costs associated with sending personnel to exercises are allowable, provided that the event being attended is a DHS sponsored exercise. Grant funds cannot be used for personnel or straight salary costs for employees to attend exercises. Recipients seeking to claim overtime or backfill costs will be required to submit verification. Straight time costs are not eligible expenses.
- **Travel.** Domestic travel costs (i.e., airfare, mileage, per diem, hotel, etc.) are allowable as expenses by employees who are on travel status for official business related to the planning and conduct of the exercise project(s). These costs must be in accordance with applicable state law and regulations.
- **Supplies.** Supplies are items that are expended or consumed during the course of the planning and conduct of the exercise project(s) (e.g., copying paper, gloves, tape, non-sterile masks, and disposable protective equipment).
- **Other Items.** These costs include the rental of space/locations for exercise planning and conduct, exercise signs, badges, etc. Recipients are encouraged to use free public space/locations, whenever available, prior to the rental of space/locations.

**Unallowable Costs.** The following projects and costs are considered **ineligible** for award consideration:

- Hiring of public safety personnel (e.g. private police, facility security guards, etc.)
- General-use facility expenditures, including backup or emergency generators
- Overtime and backfill (except as detailed above)
- Initiatives that do not address the implementation of programs/initiatives to build prevention and protection-focused capabilities directed at identified facilities and/or the surrounding communities
- Organizational operating expenses
- Reimbursement for pre-award costs (except as detailed above)
- Expenditures for items such as general-use software (word processing, spreadsheet, graphics, etc.), general-use computers and related equipment (other than for allowable M&A activities, or otherwise associated preparedness or response functions), general-use vehicles, licensing fees, recurring operating costs (e.g., cell phone services, maintenance contracts, etc.), weapons systems, and ammunition
- Activities unrelated to the completion and implementation of projects approved under the IBSGP
- Personnel costs (except as detailed above)
- Maintenance costs and agreements
- Monthly service charges, recurring costs, or fixed rate consultant contracts
- Other indirect costs (i.e., property purchase, depreciation, or amortization expenses)
- Initiatives in which Federal agencies are the beneficiary or that enhance Federal property
- Initiatives which study technology development
- Proof-of-concept initiatives
- Initiatives that duplicate capabilities being provided by the Federal government

## Appendix D – FY 2017 IBSGP Investment Justification and Budget Template

Investment Heading	
State	
Bus System Name	
Urban Area(s) Served	
Investment Name	
Investment Phase	
Requested Amount	\$

### I. Background

*Note: This section only needs to be completed once per application, regardless of the number of investments proposed. The information in this section provides background/context for the investment(s) requested, but does not represent the evaluation criteria used by DHS for rating individual investment proposals. It will also be used to confirm eligibility.*

#### I.A. Identify the bus system and that system's point(s) of contact (POC) and Chief Executive Officer (CEO), as well as the POC and CEO for additional bus systems/partners.

Response Instructions	<p>Identify the following:</p> <ul style="list-style-type: none"> <li>• Company USDOT Number;</li> <li>• POC's name and title;</li> <li>• POC's full mailing address;</li> <li>• POC's telephone number;</li> <li>• POC's fax number;</li> <li>• POC's email address;</li> <li>• CEO's name;</li> <li>• CEO's full mailing address;</li> <li>• CEO's telephone number;</li> <li>• CEO's email address;</li> <li>• POC and CEO information (as above) for additional bus systems/partners; and</li> <li>• Include the corresponding information for the single authorizing official for the applicant organization—i.e., the individual authorized to sign a grant award.</li> </ul>
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#### I.B. Describe the extent of applicant's operations in UASI jurisdictions. (Note – this response will help DHS determine applicant's eligibility to participate in the FY 2017 IBSGP.)

Response Instructions	<p>Provide:</p> <ul style="list-style-type: none"> <li>• A list of UASI jurisdictions serviced;</li> <li>• For charter services only, the number of trips annually to each UASI jurisdiction (must be a minimum of 50 trips); and</li> <li>• A source, such as a web site or brochure, which would allow DHS to verify service provided.</li> </ul>
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I.C. Describe applicant's system infrastructure and scope of operations for fixed-route services and/or charter services.	
Response Instructions	<p>Describe the size of applicant's fleet, including a source (such as a website or brochure) which would allow DHS to verify fleet size.</p> <p><b>For fixed-route services</b>, address each of the following factors:</p> <ul style="list-style-type: none"> <li>• System Infrastructure;</li> <li>• Area of Operations;</li> <li>• Number of Eligible Buses;</li> <li>• Number of Passengers (Annually);</li> <li>• Number of Miles Driven (Annually);</li> <li>• Number of Employees (Specify categories, such as drivers, administration, management, and mechanics);</li> <li>• Description of Terminals/Bus Lots: <ul style="list-style-type: none"> <li>○ Number of Terminals/Bus Lots (Owned/Leased and Operated);</li> <li>○ Location (street address and city) of each Terminal/Bus Lot (within which UASI jurisdiction it is located);</li> </ul> </li> <li>• Passenger Traffic for Each Terminal;</li> <li>• Other tenants at Each Terminal (other bus companies); and</li> <li>• Any other important system features.</li> </ul> <p><b>For charter services</b>, address each of the following factors:</p> <ul style="list-style-type: none"> <li>• Company Infrastructure;</li> <li>• Area of Operations;</li> <li>• Number of Eligible Buses;</li> <li>• Number of Passengers (Annually);</li> <li>• Number of Employees (Specify categories, such as drivers, administration, management, and mechanics);</li> <li>• Description of Bus Lots: <ul style="list-style-type: none"> <li>○ Number of Bus Lots (Owned/Leased and Operated);</li> <li>○ Location of each Bus Lot (within which UASI jurisdiction it is located); and</li> </ul> </li> <li>• Any other important features of the charter service.</li> </ul>

## II. Strategic and Program Priorities

II.A. Provide an abstract for this investment.	
Response Instructions	<p>Provide a statement summarizing this investment, addressing the following questions:</p> <ul style="list-style-type: none"> <li>• What bus security risk will the project address?</li> <li>• How will the investment address a transportation security need?</li> <li>• How will the investment enhance overall system security?</li> </ul>

**II.B. Describe how the investment will address one or more of the Intercity Bus Security Fundamentals.**

**Response Instructions**

- Describe how, and the extent to which, the proposed investment addresses one or more of the following:
  - Operating and capital costs associated with over-the-road bus security awareness, preparedness, and response training, including training for front-line employees for potential security threats and conditions as well as training developed by institutions of higher education and by non-profit employee labor organizations, for over-the-road bus employees
  - Live or simulated exercises for the purpose of assessing and improving the capabilities of entities to prevent, prepare for, mitigate, respond to, and recover from acts of terrorism
  - Public awareness campaigns for enhanced over-the-road bus security
  - Establishing and improving an emergency communications system linking drivers and over-the-road buses to the recipient's operations center or linking the operations center to law enforcement and emergency personnel.
  - Implementing and operating passenger screening programs for weapons and explosives
  - Protecting or isolating the driver of an over-the-road bus
  - Chemical, biological, radiological, or explosive detection, including canine patrols for such detection
  - Acquiring, upgrading, installing, or operating equipment, software, or accessorial services for collection, storage, or exchange of passenger and driver information through ticketing systems or other means and for information links with government agencies, for security purposes
  - Modifying over-the-road buses to increase their security
  - Installing cameras and video surveillance equipment on over-the-road buses and at terminals, garages, and over-the-road bus facilities
  - Constructing and modifying terminals, garages, and facilities, including terminals and other over-the-road bus facilities owned by state or local governments, to increase their security

***Note: If this investment is for a facility security enhancement, applicants must identify the exact location of the facility. In rural areas, include information sufficient for DHS/FEMA to locate the facility with mapping software, such as GPS coordinates, nearby landmarks, nearest cross-streets, etc.***

- Regardless which priority above is addressed through the investment, ensure that the response includes a justification for the approach to accomplishing stated goals and objectives. Provide an explanation that considers answering such questions as:
  - Has a security assessment been conducted? If so, identify who conducted the assessment, when it was completed, and summarize the results;
  - How does the proposed approach achieve the best possible balance of enhanced security and cost effectiveness available to applicant's organization?
  - Other unique, organization-specific factors leading to this project investment?

### III. Impact

III.A. Describe how the implementation of this investment will decrease or mitigate risk. Describe how the project offers the highest risk reduction potential at the least cost. Include output and outcome metrics.	
Response Instructions	<ul style="list-style-type: none"><li>• Discuss how this investment will reduce risk (e.g., reduce vulnerabilities or mitigate the consequences of an event) in a cost effective manner by addressing the needs and priorities identified in earlier analysis and review;</li><li>• Identify the nature of the risk and how the risk and need are related to show how addressing the need through this investment will also mitigate risk (e.g., reduce vulnerabilities or mitigate the consequences of an event); and</li><li>• Outline the expected, high-level impacts this investment is expected to attain or achieve if implemented, and potential negative impacts if the investment is not implemented..</li><li>• What measurable outcomes will indicate this investment is successful?</li><li>• What National Preparedness Goals does this address?</li></ul>

### IV. Funding & Implementation Plan

IV.A. Investment Funding Plan.	
Response Instructions	<ul style="list-style-type: none"><li>• Complete the chart below to identify the amount of funding that is being requested for this investment only;</li><li>• Funds should be requested by allowable cost categories (as identified in the FY 2017 IBSGP NOFO);</li><li>• Applicants must make funding requests that are reasonable and justified by direct linkages to activities outlined in this particular investment; and,</li><li>• Applicants must indicate whether additional funding (non-FY 2017 IBSGP) will be leveraged for this investment.</li></ul> <p><b>Note: Investments will be evaluated on the expected impact on security relative to the amount of the investment (i.e., cost effectiveness). An itemized Budget Detail Worksheet and Budget Narrative also must be completed for this investment. See Sample in this document for a sample format.</b></p>



	Federal IBSGP Request	Total Match* (Cash or In-Kind)	Grand Total
<i>Facility Security Enhancements</i>			
<i>Enhanced Ticket Identification and Passenger Screening</i>			
<i>Vehicle and Driver Security Enhancements</i>			
<i>Emergency Communications</i>			
<i>Public Awareness Campaigns</i>			
<i>Training</i>			
<i>Exercises</i>			
<i>M&amp;A (excluding any grant writer fee)</i>			
<i>Grant Writer Fee (up to \$1,500)</i>			
<i>Total</i>			

**IV.B. Discuss funding resources beyond this fiscal year’s funding that have been identified and will be leveraged to support the implementation of this investment.**

<b>Response Instructions</b>	<ul style="list-style-type: none"> <li>• Discuss other funding sources (e.g., non-IBSGP grant programs, public or private agreements, future fiscal year grants) that will contribute to the implementation of this investment; and</li> <li>• If no other funding resources have been identified or if none are necessary, provide rationale as to why the requested FY 2017 IBSGP funding is sufficient for the implementation of this investment.</li> </ul>
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**IV.D. Provide a high-level timeline, milestones and dates, for the implementation of this investment. Up to 10 milestones may be provided.**

<b>Response Instructions</b>	<p>Applicants should supply a timeline indicating the proposed milestones within the project keeping in mind the performance period on the grant is up to 36 months. The sample table below may aid the applicant.</p> <ul style="list-style-type: none"> <li>• Only include major milestones that are critical to the success of the investment;</li> <li>• While up to 10 milestones may be provided, applicants should only list as many milestones as necessary to sufficiently describe the project;</li> <li>• Milestones are for this discrete investment – those that are covered by the requested FY 2017 IBSGP funds and will be completed over the 36-month grant period;</li> <li>• Milestones should be kept to high-level, major tasks that will need to occur;</li> <li>• Identify the planned start date associated with the identified milestone. The start date should reflect the date at which the earliest action will be taken to start achieving the milestone;</li> <li>• Identify the planned completion date when all actions related to the milestone will be completed and overall milestone outcome is met; and</li> <li>• List any relevant information that will be critical to the successful completion of the milestone (such as those examples listed in the question text above).</li> <li>• Examples of possible milestones: <ul style="list-style-type: none"> <li>○ Define kill switch implementation plan</li> <li>○ Complete installation</li> <li>○ Complete successful test of kill switches</li> </ul> </li> </ul>
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## Sample Milestones

Sample Project Milestones	Anticipated Dates
Grant is awarded	Award Date
Recipient works on EHP and Financial clearance	Award Date + 3 months
Recipient receives confirmation that special conditions are released	Release of Funds Date
Recipient works with vendors to obtain GPS Unit contract	Release Date + 1 month
Vendor equips GPS units onto buses	Release Date + 6 months
Recipient trains staff on new GPS units	Release Date + 7 months
GPS Project is complete	Release Date + 9 months
Recipient submits final closeout documents to DHS/FEMA GPD	Release Date + 12 months

## Sample Budget Detail Worksheet

**Purpose.** The Budget Detail Worksheet may be used as a guide to assist applicants in the preparation of the budget and budget narrative. Applicants may submit the budget and budget narrative using this form or in the format of their choosing (plain sheets, independently created forms, or a variation of this form). However, all required information (including the budget narrative) must be provided. Any category of expense not applicable to the applicant's budget may be deleted.

**A. Personnel.** List each position by title and name of employee, if available. Show the annual salary rate and the percentage of time to be devoted to the project. Compensation paid for employees engaged in grant activities must be consistent with that paid for similar work within the applicant organization.

Name/Position	Computation	Cost
		\$
<b>Total Personnel</b>		\$

**B. Fringe Benefits.** Fringe benefits should be based on actual known costs or an established formula. Fringe benefits are for the personnel listed in budget category (A) and only for the percentage of time devoted to the project.

Name/Position	Computation	Cost
		\$
<b>Total Fringe Benefits</b>		\$

**C. Travel.** Itemize travel expenses of project personnel by purpose (e.g., staff to training, field interviews, advisory group meeting, etc.). Show the basis of computation (e.g., six people to 3-day training at \$X airfare, \$X lodging, \$X subsistence). In training projects, travel and meals for trainees should be listed separately. Show the number of trainees and unit costs involved. Identify the location of travel, if known. Indicate source of any Travel Policies applied.

Purpose of Travel	Location	Item	Computation	Cost
				\$
<b>Total Travel</b>				\$

**D. Equipment.** List non-expendable items that are to be purchased. Non-expendable equipment is tangible property having a useful life of more than one year. (Note: Organization’s own capitalization policy and threshold amount for classification of equipment may be used). Expendable items should be included either in the “Supplies” category or in the “Other” category. Applicants should analyze the cost benefits of purchasing versus leasing equipment, especially high cost items and those subject to rapid technical advances. Rented or leased equipment costs should be listed in the “Contractual” category. Explain how the equipment is necessary for the success of the project. Attach a narrative describing the procurement method to be used.

**Budget Narrative:** Provide a narrative budget justification for each of the budget items identified.

Item	Computation	Cost
		\$
<b>Total Equipment</b>		\$

**E. Supplies.** List items by type (office supplies, postage, training materials, copying paper, and other expendable items such as books, hand held tape recorders) and show the basis for computation. (Note: Organization’s own capitalization policy and threshold amount for classification of supplies may be used). Generally, supplies include any materials that are expendable or consumed during the course of the project.

Supply Items	Computation	Cost
		\$
<b>Total Supplies</b>		\$

**F. Consultants/Contracts.**

**Consultant Fees:** For each consultant enter the name, if known, service to be provided, hourly or daily fee (8-hour day), and estimated time on the project. Include any pre-award grant writing services provided by a consultant in this section (maximum cost is \$1,500 per applicant)

**Budget Narrative:** Provide a narrative budget justification for each of the budget items identified.

Name of Consultant	Service Provided	Computation	Cost
			\$
<b>Subtotal – Consultant Fees</b>			\$

**Consultant Expenses:** List all expenses to be paid from the grant to the individual consultant in addition to their fees (i.e., travel, meals, lodging, etc.)

**Budget Narrative:** Provide a narrative budget justification for each of the budget items identified.

Item	Location	Computation	Cost
			\$
<b>Subtotal – Consultant Expenses</b>			\$

**Contracts:** Provide a description of the product or services to be procured by contract and an estimate of the cost. Applicants are encouraged to promote free and open competition in awarding contracts. Any sole source contracts must follow the applicable requirements set forth in 2 C.F.R. §§ 200.317 through 200.326.

**Budget Narrative:** Provide a narrative budget justification for each of the budget items identified.

Item	Cost
	\$
<b>Subtotal – Contracts</b>	\$
<b>Total Consultants/Contracts</b>	\$

**G. Other Costs.** List items (e.g., reproduction, janitorial or security services, and investigative or confidential funds) by major type and the basis of the computation. For example, provide the square footage and the cost per square foot for rent, and provide a monthly rental cost and how many months to rent.

**Budget Narrative:** Provide a narrative budget justification for each of the budget items identified.

**Important Note:** If applicable to the project, construction costs should be included in this section of the Budget Detail Worksheet.

Description	Computation	Cost
		\$
<b>Total Other</b>		\$

**H. Indirect Costs.** Indirect costs are allowed only if the applicant has a federally approved indirect cost rate. A copy of the rate approval, (a fully executed, negotiated agreement), must be attached. If the applicant does not have an approved rate, one can be requested by contacting the applicant’s cognizant Federal agency, which will review all documentation and approve a rate for the applicant organization, or if the applicant’s accounting system permits, costs may be allocated in the direct costs categories.

Description	Computation	Cost
		\$
<b>Total Indirect Costs</b>		\$

**I. Budget Summary.** When applicant has completed the budget worksheet, transfer the totals for each category to the spaces below. Compute the total direct costs and the total project costs. Indicate the amount of Federal funds requested and the amount of non-Federal funds that will support the project.

Budget Category	Federal Amount	Non-Federal Amount
A. Personnel	\$	\$
B. Fringe Benefits	\$	\$
C. Travel	\$	\$
D. Equipment	\$	\$
E. Supplies	\$	\$
F. Consultants/Contracts	\$	\$
G. Other	\$	\$
H. Indirect Costs	\$	\$

Total Requested Federal Amount	Total Non-Federal Amount
\$	\$
Combined Total Project Costs	
\$	

### Vulnerability Assessment and Security Plan Certification Statement

Applicants must certify that they have had a vulnerability assessment completed and a security evaluation preparedness plan developed or updated within the last three years. Failure to submit this certification or modifying the language in this certification may result in an application not be considered for funding. Applicants are also required to submit their vulnerability assessments and security plans to DHS upon request.

**I, [insert name], as [insert title] of [insert name of bus company], certify that a vulnerability assessment has been completed and a security evaluation preparedness plan has been developed or updated for my company within the last three years.**

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Signature

Date

## Appendix E – FY 2017 IBSGP Helpful Hints for Applicants

Are the following components included in the application package?

- SF-424, SF-424A, SF-424B, SF-424C (if applicable), SF-424D (if applicable), and SF-LLL
- IJs for projects – a maximum of two IJs are permitted
- Detailed budgets containing only allowable costs
- Vulnerability Assessment/Security Plan Certification

Are the following items addressed within the Investment Justification narratives and detailed budgets?

- Is the type of service provided easily identifiable in the application package (fixed-route, charter, or both)?
- For charter bus companies, are the number of UASI service areas identified?
- Do the IJ and the detailed budget only include allowable costs?
  - Are all of the expenses in the detailed budget addressed in the IJ narrative? (for example, a camera equipment budget line item should be addressed in narrative form in the IJ as it pertains to the overall security program)
  - Does the information in the detailed budget align with the budget summary in the IJ narrative?
- Do IJs clearly explain how the projects fit into a funding priority area as identified in [Appendix C – FY 2017 Funding Guidelines](#)?
- Does the IJ detail the value that this investment has in reducing the risk? Does it specify the current state of the company's security program, the gaps that must be filled to reduce risk, and how the project will fill that gap?
- Is the cost effectiveness of the project clearly explained in the IJ? How does this project provide a high security return on investment?
- If this investment is for a facility security enhancement, does it identify the exact location of the facility? In rural areas, include information sufficient for DHS/FEMA to locate applicant's facility with mapping software, such as GPS coordinates, nearby landmarks, nearest cross-streets, etc.
- Are timelines realistic and detailed?
- Does the M&A total no more than five percent (5%) of the total award?
- Do requested amounts in the IJ coincide with the amounts listed in the detailed budget and total budget amounts listed on the SF-424?
- Does the total application amount coincide with the SF-424 financial information submitted in [Grants.gov](#) and [ND Grants](#)?