Bad River Band of Lake Superior Tribe of Chippewa Indians – Severe Storms and Flooding
Denial of Appeal

Denied on October 27, 2016

On September 2, 2016, Vice-Chairman Eldred Corbine requested a major disaster declaration due to severe storms and flooding during the period of July 11-14, 2016. The Vice-Chairman requested Individual Assistance for the Bad River Band of Lake Superior Tribe of Chippewa Indians. On September 16, 2016, the Vice-Chairman’s request was denied. On October 15, 2016, Chairman Robert Blanchard appealed the denial. During the period of August 9-10, 2016, joint federal and tribal Preliminary Damage Assessments (PDAs) were conducted in the requested areas and are summarized below. PDAs estimate damages immediately after an event and are considered, along with several other factors, in determining whether a disaster is of such severity and magnitude that effective response is beyond the capabilities of the tribe, and that Federal assistance is necessary.\(^1\)

On October 27, 2016, the Chairman’s appeal for a major disaster declaration was denied based on the determination that the impact to individuals and households from this event was not of the severity and magnitude as to warrant supplemental federal disaster assistance.\(^2\)

Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster

Individual Assistance

- Total Number of Residences Impacted:\(^3\) 51
  - Destroyed - 1
  - Major Damage - 10
  - Minor Damage - 24
  - Affected - 16

- Percentage of insured residences:\(^4\) 1.0% Flood
- Percentage of low income households:\(^5\) 100.0%
- Percentage of elderly households:\(^6\) 10.7%
- Total Individual Assistance cost estimate: $341,863

Public Assistance – (Not requested)

- Primary Impact: -
- Total Public Assistance cost estimate: -
- Per capita impact: \(^7\) -
- Per capita impact indicator: \(^8\) $1.43
The Preliminary Damage Assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).

When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

Degree of damage to impacted residences:
- Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
- Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
- Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
- Affected – some damage to the structure and contents, but still habitable.

By law, Federal disaster assistance cannot duplicate insurance coverage. 42 U.S.C. § 5155 and 44 C.F.R. § 206.48(b)(5).

Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance. 44 C.F.R. § 206.48(b)(3).

Ibid. 44 C.F.R. § 206.48(b)(3).

Based on State population in the 2010 Census.

Statewide Per Capita Impact Indicator for FY17, Federal Register, October 1, 2016.