Preliminary Damage Assessment Report

Minnesota – Severe Winter Storm, Straight-line Winds, and Flooding
FEMA-4442-DR

Declared June 12, 2019

On May 28, 2019, Governor Tim Walz requested a major disaster declaration due to severe
winter storms, straight-line winds, and flooding during the period of March 12 to April 28, 2019.
The Governor requested a declaration for Public Assistance for 51 counties and 4 tribes and
Hazard Mitigation statewide. During the period of March 7-17, 2019, joint federal, state, tribal,
and local government Preliminary Damage Assessments (PDAs) were conducted in the
requested areas and are summarized below. PDAs estimate damages immediately after an event
and are considered, along with several other factors, in determining whether a disaster is of such
severity and magnitude that effective response is beyond the capabilities of the state and the
affected local governments, and that Federal assistance is necessary.1

On June 12, 2019, President Trump declared that a major disaster exists in the State of
Minnesota. This declaration made Public Assistance requested by the Governor available to
state and eligible local governments and certain private nonprofit organizations on a cost-sharing
basis for emergency work and the repair or replacement of facilities damaged by the severe
winter storm, straight-line winds, and flooding in Big Stone, Blue Earth, Brown, Chippewa,
Clay, Cottonwood, Dodge, Faribault, Fillmore, Freeborn, Goodhue, Grant, Houston, Jackson,
Kittson, Lac Qui Parle, Le Sueur, Lincoln, Lyon, Mahnomen, Marshall, Martin, McLeod,
Mower, Murray, Nicollet, Nobles, Norman, Olmsted, Pennington, Pipestone, Polk, Ramsey, Red
Lake, Redwood, Renville, Rock, Roseau, Scott, Sibley, Steele, Stevens, Swift, Traverse,
Wabasha, Waseca, Washington, Watonwan, Wilkin, Winona, and Yellow Medicine Counties
and the Prairie Island Indian Community, Red Lake Band of Chippewa, Upper Sioux
Community, and the White Earth Nation. This declaration also made Hazard Mitigation Grant
Program assistance requested by the Governor available for hazard mitigation measures
statewide.2

Summary of Damage Assessment Information Used in Determining Whether to
Declare a Major Disaster

Individual Assistance - (Not Requested)

- Total Number of Residences Impacted:3 -
  - Destroyed - -
  - Major Damage - -
  - Minor Damage - -
  - Affected - -

- Percentage of insured residences:4 -
- Percentage of poverty households:5 -
- Percentage of ownership households: -
- Population receiving other government assistance such as SSI and SNAP: -
- Pre-Disaster Unemployment: -
- Age 65 and older: -
- Age 18 and under: -
- Disability: -
- IHP Cost to Capacity (ICC) Ratio: -
- Total Individual Assistance cost estimate: N/A

Public Assistance

- Primary Impact: Damage to roads and bridges
- Total Public Assistance cost estimate: $39,257,773
- Statewide per capita impact: $7.40
- Statewide per capita impact indicator: $1.50
- Countywide per capita impact: Big Stone County ($61.21), Blue Earth County ($34.11), Brown County ($13.18), Chippewa County ($58.84), Clay County ($4.80), Cottonwood County ($52.85), Dodge County ($15.19), Faribault County ($45.12), Fillmore County ($12.95), Freeborn County ($99.80), Goodhue County ($22.70), Grant County ($153.98), Houston County ($15.02), Jackson County ($307.02), Kittson County ($90.74), Lac Qui Parle County ($161.84), Le Sueur County ($6.72), Lincoln County ($26.54), Lyon County ($26.61), Mahnomen County ($13.56), Marshall County ($83.06), Martin County ($76.30), McLeod County ($9.72), Mower County ($39.24), Murray County ($108.23), Nicollet County ($28.76), Nobles County ($57.66), Norman County ($93.13), Olmsted County ($3.87), Pennington County ($4.94), Pipestone County ($91.72), Polk County ($11.81), Ramsey County ($5.74), Red Lake County ($8.34), Redwood County ($30.90), Renville County ($47.40), Rock County ($84.85), Roseau County ($31.52), Scott County ($6.00), Sibley County ($30.63), Steele County ($7.02), Stevens County ($22.99), Swift County ($24.41), Traverse County ($112.34), Wabasha County ($34.92), Waseca County ($29.81), Washington County ($4.38), Watonwan County ($55.36), Wilkin County ($38.69), Winona County ($4.80), and Yellow Medicine County ($76.10), and the Prairie Island Indian Community ($425.511), Red Lake Band of Chippewa ($6.82), and the Upper Sioux Community ($2,596.12). The White Earth Nation was assessed, and damage costs are included within Mahnomen County.
- Countywide per capita impact indicator: $3.78

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1 The Preliminary Damage Assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).
2 When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48).
The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

3 Degree of damage to impacted residences:
   - Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
   - Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
   - Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
   - Affected – some damage to the structure and contents, but still habitable.

4 By law, Federal disaster assistance cannot duplicate insurance coverage. 42 U.S.C. § 5155 and 44 C.F.R. § 206.48(b)(5).

5 Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance. 44 C.F.R. § 206.48(b)(3).

6 Ibid. 44 C.F.R. § 206.48(b)(3).

7 Based on State population in the 2010 Census.

8 Statewide Per Capita Impact Indicator for FY19, Federal Register, October 1, 2018.

9 Countywide Per Capita Impact Indicator for FY19, Federal Register, October 1, 2018.