Preliminary Damage Assessment Report

Virginia – Hurricane Florence  
FEMA-4401-DR

Declared October 15, 2018

On October 3, 2018, Governor Ralph S. Northam requested a major disaster declaration due to Hurricane Florence during the period of September 8-21, 2018. The Governor requested a declaration Public Assistance for 20 counties and six independent cities and Hazard Mitigation for the entire commonwealth. During the period of September 28 to October 9, 2018, joint federal, commonwealth, and local government Preliminary Damage Assessments (PDAs) were conducted in the requested areas and are summarized below. PDAs estimate damages immediately after an event and are considered, along with several other factors, in determining whether a disaster is of such severity and magnitude that effective response is beyond the capabilities of the commonwealth and the affected local governments, and that Federal assistance is necessary.¹

On October 15, 2018, President Trump declared that a major disaster exists in the Commonwealth of Virginia. This declaration made Public Assistance requested by the Governor available to commonwealth and eligible local governments and certain private nonprofit organizations on a cost-sharing basis for emergency work and the repair or replacement of facilities damaged by Hurricane Florence in Henry, King and Queen, Lancaster, Nelson, Patrick, Pittsylvania, and Russell Counties and the Independent Cities of Newport News, Richmond, and Williamsburg. This declaration also made Hazard Mitigation Grant Program assistance requested by the Governor available for hazard mitigation measures for the entire commonwealth.²

Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster

Individual Assistance - (Not requested)

- Total Number of Residences Impacted:³ -
  - Destroyed - -
  - Major Damage - -
  - Minor Damage - -
  - Affected - -

- Percentage of insured residences:⁴ -
- Percentage of low income households:⁵ -
- Percentage of ownership households:⁶ -
- Total Individual Assistance cost estimate: N/A
Public Assistance

- Primary Impact: Emergency protective measures
- Total Public Assistance cost estimate: $34,310,566
- Statewide per capita impact: $4.29
- Statewide per capita impact indicator: $1.50
- Countywide per capita impact: Accomack County ($0.78), Charles City County (No PDA data at this time), Charlotte County (No PDA data at this time), Craig County ($1.86), Floyd County ($1.89), Grayson County ($2.19), Halifax County ($0.61), Henry County ($4.11), Isle of Wright County ($0.35), King and Queen County ($8.38), King William County ($0.62), Lancaster County ($28.24), Nelson County ($6.39), Northumberland County ($3.49), Patrick County ($13.86), Pittsylvania County ($16.65), Powhatan County (No PDA data at this time), Russell County ($4.18), Surry County (No PDA data at this time), York County ($0.37), City of Franklin ($2.72), City of Hampton ($0.59), City of Newport News ($65.95), City of Portsmouth ($0.02), City of Richmond ($54.04), City of Williamsburg ($591.22).
- Countywide per capita impact indicator: $3.78

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1 The Preliminary Damage Assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).

2 When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

3 Degree of damage to impacted residences:
   - Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
   - Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
   - Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
   - Affected – some damage to the structure and contents, but still habitable.

4 By law, Federal disaster assistance cannot duplicate insurance coverage. 42 U.S.C. § 5155 and 44 C.F.R. § 206.48(b)(5).

5 Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance. 44 C.F.R. § 206.48(b)(3).

6 Ibid. 44 C.F.R. § 206.48(b)(3).

7 Based on State population in the 2010 Census.

8 Statewide Per Capita Impact Indicator for FY19, Federal Register, October 1, 2018.

9 Countywide Per Capita Impact Indicator for FY19, Federal Register, October 1, 2018.