

**Department of  
Homeland Security**  
*Federal Emergency Management Agency  
Emergency Food and Shelter*

---



Fiscal Year 2013  
Congressional Justification

## Table of Contents

	Page No.
I. Appropriation Overview .....	1
II. Summary of FY 2013 Budget Estimates by Program/Project/Activity (PPA) .....	2
III. Current Services Program Description by PPA.....	3
IV. Program Justification Changes.....	5
V. Exhibits and Other Supporting Material.....	6
A. Justification of Proposed Legislative Language.....	6
C. Summary of Requirements.....	8
D. Summary of Reimbursable Resources.....	9
E. Summary of Requirements by Object Class .....	10
F. Permanent Positions by Grade.....	11
G. Capital Investment and Construction Initiative Listing.....	12
H. PPA Budget Justifications.....	13
I. Changes In Full-time Employment.....	14
J. FY 2013 Schedule of Working Capital Fund by Program/Project/Activity .....	15
K. DHS Balanced Workforce Strategy.....	16

## **BUDGET REQUEST AND SUPPORTING INFORMATION**

### **Federal Emergency Management Agency Emergency Food and Shelter**

#### **I. Appropriation Overview**

##### **A. Mission Statement:**

###### **Mission Statement**

The Emergency Food and Shelter (EFS) program entrusted through the McKinney-Vento Homeless Assistance Act of 1987 (PL 100-77), provides grants to nonprofit and governmental organizations at the local level through the National Board to supplement and expand ongoing efforts to provide shelter, food, and supportive services for hungry and homeless people across the Nation.

##### **B. Budget Activities:**

EFS funds are used to supplement food, shelter, rent, mortgage, and utility assistance programs for people with non-disaster related emergencies.

The EFS program is administered via a national board of volunteer agencies chaired by FEMA. The National Board qualifies jurisdictions for annual EFS funding awards based on criteria involving current population, unemployment, and poverty levels. Grants are awarded to nonprofit community and government organizations that are chosen by local boards in the qualifying jurisdictions.

##### **C. Budget Request Summary:**

The FEMA FY 2013 request for the EFS program is 0 positions, 0 FTE, and \$100 million.

## II. Summary of FY 2013 Budget Estimates by Program/Project/Activity (PPA)

### Department of Homeland Security Federal Emergency Management Agency Emergency Food and Shelter

#### Summary of FY 2013 Budget Estimates by Program/Project/Activity

FY 2013 Request  
(Dollars in Thousands)

Program/Project/Activity	FY 2011			FY 2012			FY 2013			Increase(+) or Decrease(-) for FY 2013								
	Actuals			Enacted			Request			Total Changes			Program Changes			Adjustments-to-Base		
	POS	FTE	Amount	POS	FTE	Amount	Positions	FTE	Amount	Positions	FTE	Amount	Positions	FTE	Amount	Positions	FTE	Amount
Emergency Food and Shelter	-	-	119,760	-	-	120,000	-	-	100,000	-	-	(20,000)	-	-	(20,000)	-	-	-
<b>Subtotal, Mandatory</b>	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Subtotal, Discretionary</b>	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total, Emergency Food and Shelter</b>	-	-	<b>119,760</b>	-	-	<b>120,000</b>	-	-	<b>100,000</b>	-	-	<b>(20,000)</b>	-	-	<b>(20,000)</b>	-	-	-
<b>Subtotal, Enacted Appropriations and Budget Estimates</b>	-	-	<b>119,760</b>	-	-	<b>120,000</b>	-	-	<b>100,000</b>	-	-	<b>(20,000)</b>	-	-	<b>(20,000)</b>	-	-	-
<b>Less: Adjustments for Other Funding Sources</b>	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Net, Enacted Appropriations and Budget Estimates</b>	-	-	<b>119,760</b>	-	-	<b>120,000</b>	-	-	<b>100,000</b>	-	-	<b>(20,000)</b>	-	-	<b>(20,000)</b>	-	-	-

### III. Current Services Program Description by PPA

**Department of Homeland Security**  
**Federal Emergency Management Agency**  
**Emergency Food and Shelter**  
**Program Performance Justification**  
 (Dollars in Thousands)

**PPA: Emergency Food and Shelter**

	<b>Perm. Pos</b>	<b>FTE</b>	<b>Amount</b>
<b>2011 Actuals</b>	-	-	<b>119,760</b>
<b>2012 Enacted</b>	-	-	<b>120,000</b>
<b>2013 Current Services</b>	-	-	<b>120,000</b>
2013 Program Change	-	-	(20,000)
<b>2013 Total Request</b>	-	-	<b>100,000</b>
Total Change 2012 to 2013	-	-	(20,000)

FEMA requests \$100 million for this activity. This request will enable Emergency Food and Shelter (EFS) program to support grants to nonprofit and governmental organizations at the local level.

**CURRENT SERVICES PROGRAM DESCRIPTION:**

The EFS program provides grants to nonprofit and governmental organizations at the local level to supplement their programs for emergency food and shelter.

Funding for this program is distributed by the National Board, which consists of designees from six charitable organizations – American Red Cross, Catholic Charities USA, The Jewish Federations of North America, National Council of Churches of Christ in the USA, The Salvation Army, and United Way Worldwide. The National Board is chaired by FEMA.

Local jurisdictions (cities or counties) are eligible for EFS program support when they have the highest need for emergency food and shelter services as determined by unemployment and poverty rates. In FY 2011, the National Board selected jurisdictions to receive funding according to the following: (1) jurisdictions had to have a minimum number of 300 unemployed individuals and 2) jurisdictions had to meet or exceed either of two thresholds – an unemployment rate of 11.5 percent or a poverty rate of 14.4 percent.

Funding also may be provided to jurisdictions that do not meet the initial eligibility requirements through the State Set-Aside Committee process. The National Board allocates a portion of

appropriated funds to State Set-Aside Committees based upon the unemployment in those jurisdictions that did not qualify for direct funding from the National Board. The State Set-Aside Committee process allows States to address pockets of homelessness and poverty or address the immediate needs of a locality that might be going through a high economic impact event.

## IV. Program Justification Changes

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
Justification of Program Changes**  
(Dollars in Thousands)

**Program Decrease 1:**                      Management and Technology Efficiencies  
PPA:  
Program Decrease:                      Positions 0, FTE 0, Dollars \$(20,000)

Funding Profile

	FY 2011 Actuals			FY 2012 Enacted			FY 2013 Request		
	Pos	FTE	Dollars (\$000)	Pos	FTE	Dollars (\$000)	Pos	FTE	Dollars (\$000)
Current Services Level							-	-	120,000
Program Decrease							-	-	(20,000)
<b>Total Request</b>	-	-	<b>119,760</b>	-	-	<b>120,000</b>	-	-	<b>100,000</b>

**Description of Item**

FEMA requests to decrease the FY 2013 Emergency Food and Shelter (EFS) program by \$20 million from FY 2012.

**Justification**

The FY 2013 request for EFS reflects the continued acknowledgement of the vital contributions of EFS toward the distribution of needed funding to nonprofit and nongovernmental organizations providing services to the Nation’s hungry, homeless, and people in economic crisis. This request will continue to supplement significantly the delivery of an estimated 46.5 million meals, 3.1 million nights of lodging, and support for 74,706 rent/mortgage payments and 155,567 utility bill payments across the Nation while decreasing costs through management and efficiencies.

## **V. Exhibits and Other Supporting Material**

### **A. Justification of Proposed Legislative Language**

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
Appropriation Language**

*To carry out an emergency food and shelter program pursuant to Title III of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11331 et seq.), \$100,000,000, to remain available until expended: Provided, that total administrative costs shall not exceed 3.5 percent of the total amount available under this heading.(Department of Homeland Security Appropriations Act, 2012.)*



**B. FY 2012 to FY 2013 Budget Change**

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
FY2012 to FY2013 Budget Change  
(Dollars in Thousands)**

	<b>Pos.</b>	<b>FTE</b>	<b>Amount</b>
FY 2011 Actuals	-	-	119,760
FY 2012 Enacted	-	-	120,000
Adjustments-to-Base	-	-	-
Transfers	-	-	-
Total, Adjustments-to-Base	-	-	-
 FY 2013 Current Services	 -	 -	 120,000
 Program Changes	 -	 -	 -
Decreases	-	-	-
Management and Technology Efficiencies	-	-	(20,000)
Total, Decreases	-	-	(20,000)
Total, Program Changes	-	-	(20,000)
 FY 2013 Request	 -	 -	 100,000
 FY 2012 to FY 2013 Total Change	 -	 -	 (20,000)

### C. Summary of Requirements

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
Summary of Requirements  
(Dollars in Thousands)**

	Pos.	FTE	Amount
FY 2011 Actuals	-	-	119,760
FY 2012 Enacted	-	-	120,000
Adjustments-to-Base	-	-	-
Total, Adjustments-to-Base	-	-	-
FY 2013 Current Services	-	-	120,000
Program Changes	-	-	-
Decreases	-	-	(20,000)
Total, Program Changes	-	-	(20,000)
FY 2013 Request	-	-	100,000
FY 2012 to FY 2013 Total Change	-	-	(20,000)

Estimates by Program/Project/Activity	FY 2012			FY 2013			FY 2013			FY 2013			FY 2012 to FY 2013		
	Enacted			Adjustments-to-Base			Program Change			Request			Total Change		
	Pos	FTE	Amount	Pos	FTE	Amount	Pos	FTE	Amount	Pos	FTE	Amount	Pos	FTE	Amount
Emergency Food and Shelter	-	-	120,000	-	-	-	-	-	(20,000)	-	-	100,000	-	-	(20,000)
<b>Total</b>	-	-	<b>120,000</b>	-	-	-	-	-	<b>(20,000)</b>	-	-	<b>100,000</b>	-	-	<b>(20,000)</b>

**D. Summary of Reimbursable Resources**

**N/A**

## E. Summary of Requirements by Object Class

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
Summary of Requirements by Object Class  
(Dollars in Thousands)**

Object Classes	FY 2011 Actuals	FY 2012 Enacted	FY 2013 Request	FY 2012 to FY 2013 Change
<b>Direct Obligations</b>	-	-	-	-
<b>Personnel and Other Compensation Benefits</b>	-	-	-	-
<b>Other Object Classes</b>	-	-	-	-
41.0 Grants/Subsidies/Contributions	119,760	120,000	100,000	(20,000)
<b>Total, Other Object Classes</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>
<b>Total, Direct Obligations</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>
<b>Adjustments</b>	-	-	-	-
Unobligated balance, end of year	-	-	-	-
Unobligated balance, start of year	-	-	-	-
Recoveries of Prior Year Obligations	-	-	-	-
<b>Total Requirements</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>
<b>Full-time Equivalents</b>	-	-	-	-

**F. Permanent Positions by Grade**

**N/A**

## **G. Capital Investment and Construction Initiative Listing**

**N/A**

## H. PPA Budget Justifications

**Department of Homeland Security  
Federal Emergency Management Agency  
Emergency Food and Shelter  
Summary of Requirements by Object Class  
(Dollars in Thousands)**

Object Classes	FY 2011 Actuals	FY 2012 Enacted	FY 2013 Request	FY 2012 to FY 2013 Change
<b>Personnel and Compensation Benefits</b>	-	-	-	-
<b>Other Object Classes</b>	-	-	-	-
41.0 Grants/Subsidies/Contributions	119,760	120,000	100,000	(20,000)
<b>Total, Other Object Classes</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>
<b>Adjustments</b>	-	-	-	-
Unobligated Balance, start of year	-	-	-	-
Unobligated Balance, end of year	-	-	-	-
Recoveries of Prior Year Obligations	-	-	-	-
<b>Total Requirements</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>
<b>Full-time Equivalents</b>	-	-	-	-

### Emergency Food and Shelter Mission Statement

The Emergency Food and Shelter (EFS) program entrusted through the McKinney-Vento Homeless Assistance Act of 1987 (PL 100-77), provides grants to nonprofit and governmental organizations at the local level through the National Board to supplement and expand ongoing efforts to provide shelter, food, and supportive services for hungry and homeless people across the Nation.

### Summary Justification and Explanation of Changes

	FY 2011 Actuals	FY 2012 Enacted	FY 2013 Request	FY 2012 to FY 2013 Change
<b>41.0 Grants/Subsidies/Contributions</b>	<b>119,760</b>	<b>120,000</b>	<b>100,000</b>	<b>(20,000)</b>

Grants/Subsidies/Contributions includes cash payments to States, other political subdivisions, corporations, associations, individuals, and contributions to foreign countries, international societies, commissions, proceedings, or projects.

## **I. Changes in Full-time Employment**

**N/A**



**J. FY 2013 Schedule of Working Capital Fund by Program/Project/Activity**

N/A

**K. DHS Balanced Workforce Strategy**

**N/A**