Program to Prepare Communities for Complex Coordinated Terrorist Attacks

*National Engagement Webinar*

Federal Emergency Management Agency - Protection and National Preparedness

*December 2016*
Agenda

• Housekeeping
• Program Overview
  • Purpose
  • Approach
  • Objectives
  • Priorities
• Application Process
• Review and Selection Process
• Grant Awards
• Monitoring
• Key Dates
• Questions
Questions

• To ensure all potential applicants receive consistent information during the webinar series, some questions may not be answered at this time.

• Formal responses to unanswered questions will either be sent through the Program Office email or posted in the Frequently Asked Questions (FAQ) on FEMA’s website under the FY 2016 CCTA Program at https://www.fema.gov/preparedness-non-disaster-grants.

• To submit live questions or comments during the webinar, participants may use the chat function of Adobe Connect located at the right of the screen; or voiced via your audio device.

• Applicants may also, and are strongly encouraged to, submit questions prior to the webinar to FEMA-CCTA@fema.dhs.gov.
Technical Issues

• Audio problem? Press *0 to connect with FEMA Operator

• During the presentation portion of the presentation, participants are asked to place the line on mute, to limit background noise

✔ Do not place your phone on hold – Hold music

Questions during the webinar? Use chat function!
The FY 2016 CCTA Program
Overview

Terrorism is an evolving, dynamic and real threat to our Nation. Terrorists are shifting from symbolic, highly planned and structured al-Qaeda-style attacks (terrorist-directed) focused on high-visibility targets, to threats that are more diffuse, difficult to detect, and less costly to implement (terrorist-inspired).
Overview

From 2008 to present, terrorist incidents, such as those in Mumbai, India; Nairobi, Kenya; Boston, Massachusetts; San Bernardino, California; Paris, France; and Brussels, Belgium; highlight the emergence of the complex coordinated terrorist attacks (CCTA).
CCTA Definition

Complex coordinated terrorist attacks are:

• Synchronized attacks,
• Conducted by one or more independant teams,
• Occurring at multiple locations sequentially or in close succession,
• Initiated with little or no warning,
• Using multiple attackers, and
• Employing one or more of the following weapon systems:
  • Firearms
  • Explosives
  • Fire as a weapon
• Non-traditional terrorist methodologies may also be employed
Purpose & Approach

The **purpose** of the grant program is to improve the ability of local, state, tribal, and territorial jurisdictions to prepare for, prevent, and respond to complex coordinated terrorist attacks.

The **approach** of the grant program is to:

- **Provide funding** to jurisdictions of all types, sizes, and capabilities to develop and implement comprehensive, sustainable approaches to enhance preparedness for complex coordinated terrorist attacks.

- **Deliver technical assistance** to assist jurisdictions with completing their projects and achieving their program goals.

- **Capture and share best practices and lessons learned** throughout the life of the program to share with other jurisdictions.
Objectives

The FY 2016 CCTA Program objective is to build and sustain capabilities of local, state, tribal, and territorial jurisdictions to enhance their preparedness for complex coordinated terrorist attacks by achieving the following activities:

• Identifying capability gaps related to preparing for, preventing, and responding to a complex coordinated terrorist attack.

• Developing and/or updating plans, annexes, and processes to address the identified gaps.

• Training personnel and the whole community to implement the plans and processes and build needed capabilities.

• Conducting exercise(s) to validate capabilities and identify opportunities for additional corrective action.
Priorities

The FY 2016 CCTA Program will prioritize projects that incorporate the following factors:

- Develop comprehensive and sustainable approaches to enhance preparedness for complex coordinated terrorist attacks.
- Develop and advance regional partnerships and whole community collaboration.
- Promote creative, innovative and replicable approaches to preparing for complex coordinated terrorist attacks.
- Develop and share best practices and lessons learned associated with preparing for complex coordinated terrorist attacks between jurisdictions.
Funding Breakdown

• **$35.94 million** will be distributed to jurisdictions to implement their proposed projects.

• **$2 million** will be set aside to provide technical assistance to grantees to assist them with addressing gaps and challenges where needed to reach their project goals.
Application Process
Eligibility

Eligible applicants are:

- Local governments (as defined by 2 C.F.R. § 200.64)
- State governments (includes all 56 States and territories, which includes any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands)
- Federally-recognized Tribal governments
Other Eligibility Criteria

Eligible applicants may submit only one application. Applicants may choose, and are encouraged, to partner with multiple jurisdictions.

Applications must include:

1. A letter of support from the primary applicant’s appropriate senior executive official (e.g., Governor, Mayor, County Executive, City Manager) that supports the project and participation of additional jurisdictions for completing the full program and providing the necessary resources.

2. Names of all jurisdictions/agencies collaborating on the project.

3. If applicable, include information on the existing relationship between the applicant and partnering jurisdictions, e.g. existing letters of cooperation/support or administrative agreements, such as Memoranda of Understanding (MOU).
**Program Details**

Awarded funds under the FY 2016 Program are competitive.

- **Available Funding for the NOFO:** $35,940,000
- **Maximum Funding per Applicant:** $2,500,000
- **Projected number of Awards:** 25 to 30
- **Maintenance or Effort:** Not required
- **Cost Share or Match:** Not required

- **Period of Performance:** 36 months
- **Period of Performance Start Date:** June 8, 2017
- **Period of Performance End Date:** June 7, 2020

**NO EXTENSIONS**
Application Process

The Application Process can take four weeks or longer. Applicants should start the prerequisite steps for application submission well in advance of the submission deadline.

The following prerequisite steps are required to apply for an award under this program:

• Applying for, updating, or verifying their Data Universal Number System (DUNS) Number;
• Applying for, updating, or verifying their Employer ID Number (EIN) Number;
• Updating or verifying their System for Award Management (SAM) Number;
• Create a user name and password with grants.Gov to become an Authorized Organizational Representative (AOR);
• Submitting an initial application in Grants.gov; and
• Submitting the complete application in Non-Disaster Grants.

DHS/FEMA will only accept electronic applications.
Pre-Screening

Applications will go through an eligibility screening prior to entering the formal review process to ensure the applicant/application:

✓ Is an eligible jurisdiction.

✓ Has submitted only one application.

✓ Has submitted a letter of support.

✓ Has submitted all required assurances and standard forms.

✓ Includes a Project Narrative that aligns with the format requirements specified in the NOFO.

✓ Includes a Budget Detail Worksheet.

**NOTE:** Incomplete applications will not move forward to reviewers for consideration of funding.
Grant Funded Activities

- Identifying Capability Gaps
- Planning
- Training
- Exercising
Application Content

Consists of Two Parts:

1. **Project Narrative:** Describes the applicant’s proposed project by addressing key areas the four key areas:
   - Need
   - Project Design and Implementation
   - Impact
   - Budget

2. **Budget Detail Worksheet:** Reflecting all projected costs and Justification.
Application Review & Selection Process
Review Panelists

Applications that meet the eligibility requirement will be evaluated by a review panel comprised of at least 3 peer and federal reviewers.

• Federal reviewers will include personnel from FEMA and select other Federal Agencies.

• Peer reviewers will include subject matter experts (SMEs) from local, state, tribal, and territorial jurisdictions.
  • SME reviewers require experience and skills in a combination of sector disciplines, and will be selected based on their public safety background, tenure, experience, and knowledge in preparing/planning for a CCTA.
  • The Naval Postgraduate School (NPS) is helping to identify potential SMEs based on reviewer requirements.
## Application Scoring

<table>
<thead>
<tr>
<th>Overarching Criteria</th>
<th>Points</th>
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<tbody>
<tr>
<td><strong>Need:</strong> Demonstration of need for grant funds, including identification of their capability gaps related to complex coordinated terrorist attacks and an explanation of resource limitations to address the identified gaps.</td>
<td>0 – 20</td>
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<tr>
<td><strong>Design and Implementation:</strong> Demonstration of an effective and sustainable project approach for achieving the program objectives within the 36-month period of performance, including the specific project implementation, project management, and regional and whole community approaches. Applicants will also be evaluated based on their use of creative and innovative project approaches and plan to share project results with other jurisdictions to amplify the impact of their project.</td>
<td>0 – 52</td>
</tr>
<tr>
<td><strong>Impact:</strong> Demonstration of the proposed project’s impact, including how the project will increase the jurisdiction’s preparedness and resilience for complex coordinated terrorist attacks and how collaboration with identified regional partners and whole community stakeholders will enhance project effectiveness.</td>
<td>0 – 16</td>
</tr>
<tr>
<td><strong>Budget:</strong> Demonstration of a reasonable and cost-effective budget, including explanation of reasonable project costs across the requested categories and the project’s relative cost effectiveness.</td>
<td>0 – 12</td>
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</tbody>
</table>
Allowable Costs

✓ Management & Administration
✓ Personnel
✓ Fringe Benefits
✓ Consultants/Contractors
✓ Travel (Domestic only)
✓ Conferences (No Food or Beverages)
✓ Supplies
✓ Indirect Costs
✓ Equipment costs – only allowed to support training and exercises
Unallowable Costs

• Hiring of Public Safety Personnel fulfilling traditional public safety duties (e.g., private police, facility security guards).

• General-use expenditures, including facility backup or emergency generators.

• Overtime and Backfill for routine patrols or interdiction operations, except for backfill costs and overtime to allow law enforcement officers to train or/participate in exercises related to the FY 2016 CCTA Program.

• Activities and initiatives that do not address the implementation of FY 2016 CCTA program initiatives.

• Initiatives in which Federal agencies are the beneficiary or that enhance Federal property.
Unallowable Costs (continued)

• Initiatives that duplicate capabilities being provided by the Federal Government.

• Other indirect costs not otherwise allowable as described above (e.g., property purchase, depreciation, or amortization expenses that are not part of an approved indirect cost rate agreement).

• Operational equipment, such as incident command vehicles.

• Community engagement initiatives designed to counter radicalization, and the development of mechanisms to assess and prevent radicalization, such as in detention facilities.

• Construction and renovation costs.

• New hiring of law enforcement officers.
Grant Award
Funding Guidelines

• The FY 2016 Program to Prepare Communities for Complex Coordinated Terrorist Attacks grant recipients may only use FY 2016 Program to Prepare Communities for Complex Coordinated Terrorist Attacks funds for a purpose set forth in this NOFO, and must be consistent with the statutory authority for the award.

• Funds may not be used for matching funds for other Federal grants/cooperative agreements, lobbying, or intervention in Federal regulatory or adjudicatory proceedings. In addition, Federal funds may not be used to sue the Federal Government or any other government entity.

• Pre-award costs are allowable only with the prior written consent of FEMA.
Monitoring & Reporting
Monitoring & Reporting

• Assesses programmatic, financial, and business management performance of an award
  • Financially, the Grant Programs Directorate at FEMA HQ will monitor the CCTA recipients through regular desk reviews and quarterly cash management analyses.
  • Programmatically, through the Federal Preparedness Coordinators (FPC), the National Preparedness Divisions at FEMA’s Regional offices will monitor CCTA recipients through the program performance reporting requirements.
• Occurs during the period of performance
• Ensures compliance with pertinent statutes, regulations, Administrative Requirements, Notice of Funding Opportunity (NOFO)/Program Guidance, OMB Circulars, and relevant FEMA Information Bulletins
• Verifies that Federal property and other grant-related resources are appropriately safeguarded
• Validates information provided by the Recipient
Monitoring & Reporting

Quarterly Programmatic Reporting

- Due Dates: January 30, April 30, July 30, October 30 of each year
- Brief summary of Project Status
- Accomplishments and Milestones achieved
- Summary of Expenditures
- Best Practices / Lessons Learned
- Issues and Challenges faced

Financial Reporting

- A Federal Financial Report (FFR) filed on quarterly basis
- Filed through Payment and Reporting System (PARS)

Grant recipients expending over $750,000 must submit to an organization-wide audit.
Timeline and Key Dates
Timeline

December 7, 2016
NOFO Release

January
Application Period (66 days)

February
Application Review Period (60 days)

February 10, 2017
Applications Due

April 10, 2017
Award Announcement

March

April 10, 2017

Program to Prepare Communities for Complex Coordinated Terrorist Attacks
Key Dates

• Application Submission Deadline: February 10, 2017, 11:59 PM EST
• Anticipated Funding Selection Date: April 10, 2017
• Anticipated Award Date: No later than June 15, 2017

Other Key Dates:

<table>
<thead>
<tr>
<th>Event</th>
<th>Suggested Deadline For Completion</th>
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<tr>
<td>Obtaining a Data Universal Number System (DUNS) Number</td>
<td>Four weeks before actual submission deadline</td>
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<td>Obtaining a valid Employer Identification Number (EIN)</td>
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<td>Updating System for Award Management (SAM registration)</td>
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<td>Becoming an Authorized Organizational Representative (AOR)</td>
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<td>Starting application in Grants.gov</td>
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<tr>
<td>Submitting complete application in Non-Disaster Grants</td>
<td>One week before actual submission deadline</td>
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</table>
Contact Information

• For program-specific information, applicants may contact the Program Office, at FEMA-CCTA@fema.dhs.gov

• For financial-related questions, including pre-and post-award administration and technical assistance, applicants may contact the FEMA Grant Programs Directorate Call Center at (866) 927-5646 or via e-mail to ASK-GMD@dhs.gov.

• The Centralized Scheduling and Information Desk (CSID) is a non-emergency comprehensive management and information resource developed by DHS for grants stakeholders. CSID can be reached by phone at (800) 368-6498 or via e-mail to Askcsid@fema.dhs.gov

• Applicants needing assistance registering for the ND Grants system should contact ndgrants@fema.gov or (800) 865-4076.
Websites

• FY 2016 CCTA Program NOFO, FAQs, and Fact Sheet: https://www.fema.gov/media-library/assets/documents/127506

• ND Grants URL: https://portal.fema.gov/famsVuWeb/home

• Grants.gov URL: http://www.grants.gov/
Questions?