



# National Preparedness Directorate Update:

*National Advisory Council Briefing*

*September 2015*



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# National Preparedness Doctrine Updates

- FEMA's National Preparedness Directorate is in the process of updating doctrine for the National Preparedness System (NPS), including the National Incident Management System (NIMS) to reflect:
  - Lessons learned from real world incidents and exercises.
  - Input from whole community partners.
- The intent is to improve the Nation's ability to work together to build, sustain, and deliver the core capabilities.



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# Why a Refresh?

- **Lessons learned:** To address areas for improvement, including gaps in the core capabilities identified through implementation.
- **Consistency:** To apply standard language and naming conventions across all preparedness doctrine.
- **New policy:** To reflect issuance of recent Presidential policy, such as Presidential Policy Directive 21: “Critical Infrastructure Security and Resilience” and Executive Order 13636: “Improving Critical Infrastructure Cybersecurity.”



# Strategic National Risk Assessment

- As part of the National Preparedness System refresh, the 2011 Strategic National Risk Assessment (SNRA) was reviewed to examine how threats / hazards may have evolved over the last four years.
- While the core findings remain unchanged, a number of potential issues will be highlighted in the 2015 SNRA:
  - Climate change has the potential to cause the consequence of weather-related hazards to become more severe.
    - Rising sea levels, increasingly powerful storms, and heavier downpours are already contributing to an increased risk of flooding; droughts and wildfires are becoming more frequent and severe in some areas of the country.
  - In addition to data breaches / theft, cyber-attacks can have catastrophic consequences which, in turn, can lead to other hazards, such as power grid failures or financial system failures.



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# Engagement Summary and Status

- National Preparedness Goal:
  - National engagement closed April 2015
  - 4 webinars and over 500 comments
  - **Status:** In clearance for White House final approval
- National Planning Frameworks:
  - National engagement closed June 2015
  - 5 webinars and over 1,000 comments
  - **Status:** In clearance for DHS approval
- Federal Interagency Operational Plans (FIOPs):
  - National engagement closed September 2<sup>nd</sup>, 2015
  - 9 webinars and over 400 comments
  - **Status:** In revision



# Summary of Changes for Goal

- **Introduction:** Revised for clarity and added language to stress the importance of community preparedness and resilience.
- **Risk and the Core Capabilities:** Enhanced narrative on cybersecurity and climate change.
- **Preliminary Targets:** Refined references to targets within the core capabilities section and updated preliminary targets.
- **New Core Capability:** Added a new core capability entitled “Fire Management and Suppression.”
  - *Definition:* Provide structural, wildland, and specialized firefighting capabilities to manage and suppress fires of all types, kinds, and complexities while protecting the lives, property, and the environment in the affected area.



# Summary of Changes, Continued

- **Core Capability Titles:** Revised the following core capability titles:

First Edition	Second Edition Revision
Threats and Hazard Identification (Mitigation)	Threats and <b><i>Hazards</i></b> Identification
Public and Private Services and Resources (Response)	<b><i>Logistics and Supply Chain Management</i></b>
On-scene Security and Protection (Response)	On-scene Security, Protection, <b><i>and Law Enforcement</i></b>
Public Health and Medical Services (Response)	Public Health, <b><i>Healthcare, and Emergency Medical Services</i></b>

- **Core Capability Definitions:** Revised and/or expanded language within several of the core capability definitions.



# Summary of Changes, Continued

- **Mission Area Descriptions:** Developed new or refined existing language to better define the five mission areas; including:

Mission Area	Second Edition Revision
Prevention	Further emphasized focus on imminent terrorist threats
Protection	Simplified introductory narrative
Mitigation	Clarified language and emphasized community preparedness and resilience
Response	Simplified introductory narrative
Recovery	Developed new language to better clarify functions and capabilities of Recovery mission area



# Summary of Changes, Continued

- **Conclusion and Next Steps:** Developed new language and revised content to focus on steps applicable in 2015, including the National Planning System.
- **Appendix:** Added new relevant terms and definitions and updated existing definitions where necessary.



# Updated Core Capabilities by Mission Area

Prevention		Protection		Mitigation		Response		Recovery	
<b>Planning</b>									
<b>Public Information and Warning</b>									
<b>Operational Coordination</b>									
<b>Intelligence and Information Sharing</b>				<b>Community Resilience</b>			<b>Infrastructure Systems</b>		
<b>Interdiction and Disruption</b>									
<b>Screening, Search, and Detection</b>									
<b>Forensics and Attribution</b>		<b>Access Control and Identity Verification</b>		<b>Long-term Vulnerability Reduction</b>			<b>Critical Transportation</b>		<b>Economic Recovery</b>
		<b>Cybersecurity</b>							
		<b>Physical Protective Measures</b>		<b>Risk and Disaster Resilience Assessment</b>			<b>Response/Health and Safety</b>		<b>Health and Social Services</b>
		<b>Risk Management for Protection Programs and Activities</b>							
		<b>Supply Chain Integrity and Security</b>		<b>Threats and Hazards Identification</b>			<b>Fire Management and Suppression</b>		<b>Housing</b>
							<b>Logistics and Supply Chain Management</b>		<b>Natural and Cultural Resources</b>
							<b>Mass Care Services</b>		
							<b>Mass Search and Rescue Operations</b>		
							<b>On-scene Security, Protection, and Law Enforcement</b>		
							<b>Operational Communications</b>		
							<b>Public Health, Healthcare, and Emergency Medical Services</b>		
							<b>Situational Assessment</b>		



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# Frameworks Overview

- The Frameworks set the strategy and doctrine for building, sustaining, and delivering the core capabilities identified in the National Preparedness Goal.
- The Frameworks describe the coordinating structures and alignment of key roles and responsibilities for the whole community and are integrated to ensure interoperability across all mission areas.
- The five Frameworks are:
  - National Prevention Framework
  - National Protection Framework
  - National Mitigation Framework
  - National Response Framework
  - National Disaster Recovery Framework



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# Frameworks Changes

- Prevention:
  - Information that has changed since 2011 (i.e., is no longer correct)
- Protection:
  - Update and enhance the Physical Protective Measures core capabilities
  - *Exploring potential Protection Function Leadership Group development*
- Mitigation:
  - Clarifications to the Community Resilience Core Capability
  - Updated to show that the Mitigation Framework Leadership Group (MitFLG) is operational
- Response:
  - Incorporate new and adapted core capabilities
  - Ensure alignment with new laws, policies and regulations



# Recovery Framework Update

- What are the proposed updates?
  - Re-format to align with the other Planning Frameworks
  - Improves the integration of the National Preparedness Goal / National Preparedness System
  - Use the Recovery Core Capabilities as the common driver rather than Recovery Support Functions
    - Expands coordinating structures to include local, state, tribal, territorial and non-governmental organizations
    - Keeping Recovery Support Functions (similar to the integration between the core capabilities and the Emergency Support Functions in the NRF)
  - Outline the relationships between Recovery and the other Mission Areas



# FIOPs Overview

- The FIOPs provide guidance and serve as a reference for Federal departments and agencies; other stakeholders will find them useful in understanding how the Federal Government will organize to provide support and how their planning efforts can be complementary. They:
  - Provide guidance for implementing the National Planning Frameworks.
  - Describe the concept of operations for integrating and synchronizing existing Federal capabilities to support local, state, tribal, territorial, and insular area efforts.



# Proposed Updates

- Prevention (Second Edition)
  - Includes cascading edits from the National Preparedness Goal and the Prevention Framework, such as including more language on federal resources and teams to prevent an imminent cyber threat.
  
- Protection (First Edition)
  - Draft FIOP targeted for completion mid-September.
  - Reflects feedback received during National Engagement on the outline and on-going tabletop exercises with the Protection Mission Area Working Group.



# Proposed Updates

- Mitigation (Second Edition)
  - Includes cascading edits from the National Preparedness Goal and the Mitigation Framework including additional language on continuity planning in the Mitigation mission area and clarification on the status of the MitFLG.
- Response (Second Edition)
  - Includes cascading edits from the National Preparedness Goal and the Response Framework, such as:
    - A new core capability (Fire Management and Suppression);
    - Three core capability definition revisions (Environmental Response/Health and Safety; Logistics and Supply Chain Management; and Mass Care Services); and
    - Three core capability title revisions (Public Health, Healthcare, and Emergency Medical Services; On-scene Security, Protection, and Law Enforcement; Logistics and Supply Chain Management).



# Proposed Updates

- Recovery (Second Edition)
  - Cascading edits from the National Preparedness Goal and the Recovery Framework.
  - Updating Recovery Support Function (RSF) Annexes to Core Capability Annexes to:
    - Ensure the three common core capabilities are more clearly represented in the FIOP and enhance cross-mission area integration; and
    - Incorporate the existing RSF content.



# NIMS Update Intent

To strengthen guidance for effective incident management by:

- Providing common terminology and processes for incident management systems and structures to enhance interconnectivity and interoperability;
- Reflecting best practices from the community, lessons learned from major disasters and exercises, and policy updates, such as the National Preparedness Goal and System;
- Including new guidance, complementary to ICS, for operations and coordination centers, to improve the Nation's ability to integrate and share resources among EOCs nationwide; and
- Clarifying that NIMS applies to all stakeholders with roles in incident management and all five operational mission areas (prevention, protection, mitigation, response, and recovery).



# NIMS Doctrine Updates

- The Management and Coordination component does not propose changes to ICS
  - Incorporates previously issued guidance on Intelligence/ Investigation Section relevant to terrorism and prevention
- Introduces a new Operations Coordination System (OCS) to enhance resource sharing across centers:
  - A standardized organizational structure;
  - Common functions; and
  - Common activation levels.
- OCS is being developed in collaboration with local, state and Federal SMEs.
- Multiagency Coordination System (MACS) content is substantially reduced to focus on MAC Groups.



# Outreach

- FEMA is conducting stakeholder outreach, including:
  - Internal and external stakeholder reviews of draft content,
  - Review of EOC organization structures in use across the Nation, and
  - Discussion with key SLTT stakeholders.
- There will be a 30-day national engagement period in order to gather additional stakeholder feedback.
- The NIMS roll-out will include a series of whole community webinars to explain the changes and provide an opportunity for questions.
- The National Engagement Period will be advertised through a variety of tools/methods to maximize participation.



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# DISCUSSION



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