# Briefing on the National Disaster Housing Strategy

Charting a New Direction to Better Meet the Needs of Disaster Victims and Communities

**January 16, 2009** 



National Disaster Housing Strategy





### National Disaster Housing Strategy Agenda

- Overview of the Strategy
- Disaster Housing: Current Practices and Future Directions
- Implementing the Strategy
- Review of Strategy and Annexes
- Next Steps



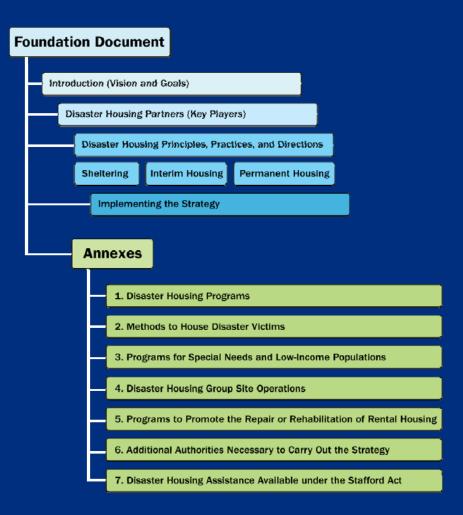
# National Disaster Housing Strategy Overview

#### Purpose

- Describes how the Nation provides housing to those affected by disasters
- Charts new direction to better meet the needs of disaster victims and communities

#### Key Concepts

- Establishes a National vision and goals
- Describes broad array of organizations that are involved
- Provides overview of sheltering and housing efforts
- Articulates key principles and current practices that guide disaster housing





### National Disaster Housing Strategy Vision and Goals

#### **Charting a New Course**

#### **Vision**

A national housing effort that engages all levels of government and the nonprofit and private sectors so that when a disaster threatens or strikes our Nation:

- We collectively meet the urgent housing needs of disaster victims and
- Enable individuals, households, and communities to rebuild and restore their way of life

#### **National Goals**

- Support individuals, households, and communities in returning to self-sufficiency
- Affirm and fulfill fundamental disaster housing responsibilities and roles
- Increase our collective understanding and ability to meet the complex needs of disaster victims and affected communities
- Build capabilities to provide a broad range of flexible housing options
- Better integrate disaster housing assistance with related community support services and long-term recovery efforts
- Improve planning to better recover from disasters, including catastrophic events



### National Disaster Housing Strategy Key Issues

#### **Charting a New Course**

Clarity of Responsibilities & Roles

**Effective Planning** 

**Disaster Housing** 

- Individuals & Households
- All Levels of Government, Private Sector, & NGOs
- All hazards, including catastrophic events

Meeting Complex Individual & Household Needs

Flexible & Adaptable Housing Options

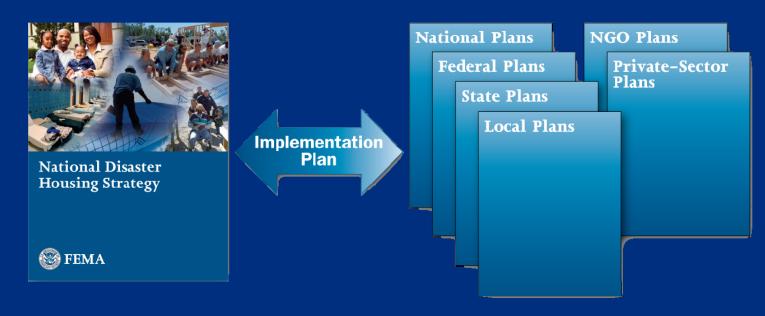
Effective Communications to Manage Expectations

Connection Between Housing & Community-Related Services



### National Disaster Housing Strategy Responsibilities and Roles

- Individuals and Households
- Local Government
- State and Tribal Government
- Federal Government
- Nongovernmental Organizations
- Private Sector





# Disaster Housing Principles, Practices, and Directions

- Three Key Sections
  - Sheltering
  - Interim Housing
  - Permanent Housing
- Overview
  - Key Principles
  - Roles and Responsibilities
  - Current Practices
  - Future Directions





# Disaster Housing **Examples of Key Principles**

- Shelters are primarily conducted at the local level
- Shelters can appear deceptively simple but are extraordinarily complex
- Interim housing extends well beyond simply providing a structure
- Interim housing must be safe, secure, and accessible
- Rebuilding usually takes more time than people would like, and individuals need to prepare for this eventuality
- Catastrophic incidents require extra coordination and resources to achieve permanent housing



### Disaster Housing Current Practices

#### Sheltering

 Includes self-sheltering, emergency shelters, spontaneous shelters, nonconventional shelters, and shelter needs of institutions

#### Interim housing

 Using available housing resources, traditional and innovative interim housing, and permanent construction

#### Permanent Housing

 Approaches to meet the needs of renters, homeowners, landlords, the homeless, and the community





# Disaster Housing **Examples of Future Directions**

- Develop innovative approaches to meet diverse needs of disaster victims
- Reduce shelter demands by improving resilience and accelerating repairs
- Move toward State-managed, federally supported interim housing programs
- Provide broader range of interim housing options to meet diverse needs
- Institute a nationwide case management approach to meet the needs disaster victims
- Identify ways to rapidly move disaster victims from interim housing to permanent housing
- Identify approaches to stimulate permanent housing recovery after a catastrophe



# **Implementing the Strategy National Disaster Housing Task Force**

#### Key Concepts

- Focus full-time attention on disaster housing
- Foster development of operational plans to support disaster housing
- Build local, tribal, State, and Federal disaster housing baseline capabilities
- Expand and improve national disaster housing resources
- Work collectively to achieve the vision and goals within the Strategy

#### National Disaster Housing Task Force

- Led by FEMA and will engage a broad range stakeholders through FEMA's existing National Advisory Committee, including experts from:
  - All levels of government
  - the private sector
  - non-governmental organizations



# **Implementing the Strategy Short and Long Term Tasks**

#### Short-term Tasks

- Develop Implementation Plan (6 months)
- Improve planning through a National Concept of Operations Plan (9 months)
- Address the challenges of catastrophic events through Catastrophic Concept of Operations Plans

#### Long-term Tasks

- Build capabilities across all levels of government, NGOs, & private sector
- Expand national resources to support preparedness



### National Disaster Housing Strategy Status and Next Steps

- Revised National Strategy
  - Public Review and Comment period ended (September 24, 2008)
  - Adjudicated comment (54 submissions/481 comments)
  - Coordinated and aligned with HUD
- Completed Each of Seven Annexes
  - Stakeholder Working Group Input
  - All annexes subsequently reviewed by Working Group December
- Next Steps: Final Clearance of Strategy and Annexes
  - DHS Departmental Clearance
  - HUD Departmental Clearance
  - OMB and HSC Clearance



# National Disaster Housing Strategy Public Comments on the Base Document

- Public Comments (July 25 September 24, 2008)
- 481 Comments Received

Constituency/Advocacy Groups	155
State Government	108
Local Government	72
Federal Government	27
Private Sector	26
NGOs	23
Academic Institutions	21
FEMA National Advisory Council	13
Unaffiliated or not indicated	36

Comment Adjudication

Accepted, Modified, or Noted	399	(83%)
Deferred	9	(2%)
Not Accepted	73	(15%)



# National Disaster Housing Strategy Key Themes From Public Comments

KEY THEMES	REVISIONS
<ul><li>Purpose and Development of a National Strategy</li></ul>	<ul> <li>New Section in the Introduction on "Requirement for a Strategy", how it was developed, and how the Strategy is organized.</li> </ul>
FEMA's Role and Responsibilities	Expands and clarifies section on FEMA's Role.
Need for Tangible Examples	<ul> <li>New sections in Sheltering, Interim Housing, and Permanent Housing that highlight current practices and link to an online Disaster Housing Resource Center.</li> </ul>
<ul><li>Authorities and Regulations</li></ul>	Analyses conducted by FEMA and HUD indicate that both organizations may require additional authorities. Any requirements for additional authorities will be developed through the Administration's established legislative and regulatory process for review by the incoming administration.
<ul> <li>Desire to Move Forward to Planning</li> </ul>	<ul> <li>Reinforces next steps in Implementation Chapter to involve stakeholders, develop an implementation plan, and build capabilities and resources.</li> </ul>
<ul> <li>State Managed Federally Supported</li> </ul>	<ul> <li>Underscores differences among states and need to build national capabilities and expand national disaster housing resources for preparedness.</li> </ul>
<ul> <li>Task Force Concerns to Broaden Representation &amp; Clarify FEMA's Role</li> </ul>	Led by FEMA and will engage a broad range stakeholders through FEMA's National Advisory Committee, including experts from all levels of government, the private sector, and non-governmental organizations.
■ What Did Not Change	<ul> <li>Vision, goals, and acknowledgement of the diverse range of partners that must be involved in Disaster Housing.</li> </ul>



# National Disaster Housing Strategy Annex Development

- Key Partners
  - Helped gather background information in 2007
  - Participated in an Annex kickoff meeting on August 19, 2008
  - Involved in meetings, conference calls, and correspondence
  - Reviewed annexes on November 26, 2008

#### **Organizations Involved in Annex Development**:

- Corporation for National and Community Service
- General Services Administration
- American Red Cross
- Economic Development Association
- Freddie Mac
- Goodwill
- National Council on Disability \*
- National Voluntary Agencies Active in Disasters
- San Carlos Apache Tribe
- State of Arizona
- State of California
- State of Florida
- State of Minnesota

- State of North Carolina
- US Department of Agriculture \*
- US Department of Defense, including the Army Corps of Engineers
- US Department of Energy
- US Department of Health and Human Services \*
- US Department of Housing and Urban Development \*
- US Department of Interior Bureau of Indian Affairs \*
- US Department of Labor
- US Department of Treasury
- US Department of Veterans Affairs \*
- US Small Business Administration
- York County, Maine



\* The Post-Katrina Emergency Management Reform Act (PKEMRA) directed FEMA to coordinate with a number of specifically designated partners to develop the NDHS. These organizations are marked in **bold**.

### National Disaster Housing Strategy Annex Development

- 1. Overview of Disaster Housing Programs for Federal, State, Tribal, and Local Government and Nongovernmental Organizations
- 2. Methods to House Disaster Victims Where Employment and the Resources They Need for Living Are Available
- 3. Summary of Programs for Special Needs and Low-Income Populations, Including Provision of Housing Units for Individuals with Disabilities and Housing Opportunities for Persons with AIDS (HOPWA) Program
- 4. Disaster Housing Group Site Operations
- 5. Programs to Promote the Repair or Rehabilitation of Existing Rental Housing
- 6. Summary of Guidance on Disaster Housing Assistance Available under the Stafford Disaster Relief and Emergency Assistance Act, including Eligibility Criteria and Application Procedures





#### National Disaster Housing Strategy Resource Center



#### Information and Documents

National Disaster Housing Strategy Fact Sheet [01/09] (PDF) PowerPoint Overview [01/09] (PPT) Frequently Asked Questions [01/09] (PDF)

#### **Disaster Housing Strategy and Annexes**

#### National Disaster Housing Strategy Document (PDF)

- Annex 1: Overview of Disaster Housing Programs (PDF)
- Annex 2: Methods to House Disaster Victims (PDF)
- Annex 3: Special Needs and Low-Income Populations (PDF)
- Annex 4: Disaster Housing Group Site Operations (PDF)
- Annex 5: Repair/Rehabilitation of Rental Housing (PDF)
- Annex 6: Additional Authorities (PDF)
- Annex 7: Stafford Act Housing Assistance (PDF)
- Printable Version of All the Annexes (PDF)

DisasterAssistance.gov

Collaborate

#### **National Disaster Housing Resources**

Sheltering Resources
Interim Housing Resources
Permanent Housing Resources
Planning Resources
National Disaster Housing Task Force
State-led Disaster Housing Task Forces
2008 Disaster Housing Plan

#### **Briefings, Training & Other Resources**

NDHS Briefings

NDHS FAQs

Disaster Housing Related Training

Glossary/Acronyms

National Response Framework Resource Center

National Incident Management System Resource Center

Site Help

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Important Notices

FOIA

USA.gov

DHS

### Backup Slides



### National Disaster Housing Strategy Annex Development

- 1. Overview of Disaster Housing Programs for Federal, State, Tribal, and Local Government and Nongovernmental Organizations
  - Outlines the most efficient and cost effective programs that will best meet the shortterm and long-term housing needs of individuals and households affected by a major disaster
- 2. Methods to House Disaster Victims Where Employment and the Resources They Need for Living Are Available
  - Describes an operating framework and methods to provide an appropriate level of assistance to disaster victims, incorporating governmental, non-governmental, and private sectors
- 3. Summary of Programs for Special Needs and Low-Income Populations, Including Provision of Housing Units for Individuals with Disabilities and Housing Opportunities for Persons with AIDS (HOPWA) Program
  - Formally addresses programs and topics that are particularly important for the wellbeing of and facilitate the identification of housing programs directed to meet the needs of individuals with special needs, disabilities, and/or low incomes following a Presidentially declared disaster



### National Disaster Housing Strategy Annex Development

#### 4. Disaster Housing Group Site Operations

 Summarizes the framework for Federal, State, territory, tribal, and local governments to plan for community site operations, including determining the need for community sites and identifying potential sites, as well as constructing, populating, maintaining, depopulating, and deactivating these sites

### 5. Programs to Promote the Repair or Rehabilitation of Existing Rental Housing

- Provides planners with information regarding programs that have been or will be established to promote the repair or rehabilitation of existing rental housing in the wake of a disaster
- 6. Summary of Guidance on Disaster Housing Assistance Available under the Stafford Disaster Relief and Emergency Assistance Act, including Eligibility Criteria and Application Procedures
  - Provides planners at all levels (local, State, tribal, and Federal) with a clear overview of housing programs under the Stafford Act

